



Republic of Kosovo
Government

Ministry of Industry, Entrepreneurship and Trade

REPUBLIC OF KOSOVO
MINISTRY OF INDUSTRY, ENTREPRENEURSHIP
AND TRADE

No. 8164 No. pg. 02/01

Date: 07/10/2021

PRISHTINA

Ref.02/No.190

Date: 07.10.2021

The Secretary General of the Ministry of Industry, Entrepreneurship and Trade, based on Article 18 of Law No. 06/l-113 on Organization and Functioning of State Administration and Independent Agencies (Official Gazette, No. 7/01 March 2019), issues the following:

DECISION

1. The Working Group for Initial Drafting and Finalization of the Draft Law on Entrepreneurship and Innovation is hereby established.

2. The Working Group is composed as follows:

- 2.1 Laura Zherka (MIET) - Chair;
- 2.2 Ermira Gashi (MIET) - member;
- 2.3 Mentor Sylmeta (MIET) - member;
- 2.4 Rexhep Bllaca (MIET) - member;
- 2.5 Valbone Dushi (MIET) - member;
- 2.6 Zef Dedaj (MIET) - member;
- 2.7 Mevlyde Beqiri (MIET) - member;
- 2.8 Dardan Nallbani (MIET) - member;
- 2.9 Zana Radoniqi (MFLT) - member;
- 2.10 Yllza Mehmeti (MEST) - member;
- 2.11 Bafti Dogani (MLGA) - member;
- 2.12 Agim Kukaj (MoE) - member;
- 2.13 Kujtesa Haliti (MESPI) - member;
- 2.14 Vedat Jashari (MCYS) - member.

3. The deadline for the completion of the initial draft of the Draft Law on Entrepreneurship and Innovation is by **08 November 2021**.

4. This Decision enters into force on the day of its signature.

Irfan LIPOVICA
[signature and seal]
Deputy Secretary General

Decision is sent to:

- *Cabinet of the Minister;*
- *Office of the Secretary General;*
- *Members of the Working Group;*
- *Legal Department;*
- *MIET archive.*



Republic of Kosovo
Government
Ministry of Industry, Entrepreneurship and Trade
Office of the Secretary General

REPUBLIC OF KOSOVO
MINISTRY OF INDUSTRY, ENTREPRENEURSHIP
AND TRADE

No. 9736/02 No. pg. 02

Date: 03/12/2021

PRISHTINA

Ref.02/No.295

Date: 03.12.2021

The Secretary General of the Ministry of Industry, Entrepreneurship and Trade, based on Article 18 of Law No. 06/I-113 on Organization and Functioning of State Administration and Independent Agencies (Official Gazette, No. 7/01 March 2019), Article 9 paragraph 5 of Regulation No. 13/2013 on Government Legal Service, issues the following:

DECISION

1. The basic Decision No. 8164 of 07.10.2021 on Establishment of Working Group for Drafting and Finalization of the Draft Law on Entrepreneurship and Innovation is hereby amended and supplemented.
2. Subparagraph 2.4 is amended, whereby Rexhep Bllaca is replaced with Selville Qekaj, and under subparagraph 2.14 two additional members are added as follows:
 - 2.15. Flamur Lajqi (MIET) - member;
 - 2.16. Navakazi Association (MIET) - member.
3. This Decision is an integral part of Decision No. 8164 of 07.10.2021.

Reasoning

During the process of drafting the Draft Law on Innovation, it was assessed that representatives from the Kosovo Investment and Enterprise Support Agency and the Industrial Property Agency should also participate in the Working Group, as this Draft Law is directly related to these Agencies.

4. The Decision enters into force on the day of its signature.

Irfan LIPOVICA
[signature and seal]
Deputy Secretary General

Decision is sent to:

- *Cabinet of the Minister;*
- *Office of the Secretary General;*
- *Selviqe Qekaj;*
- *Flamur Lajqi;*
- *Bashkim Navakazi;*
- *Members of the Working Group;*
- *DFGS;*
- *Legal Department;*
- *MTI archive.*

3.1.2 Support the creation and scaling up of start-ups and MSME's specialised in ICT and green and circular economy, as well as the uptake of green technologies, through the Innovation Fund and business incubators

Summary of checks performed by relevant authorities on the steps for which funding is requested, including weaknesses identified and any corrective actions taken

In accordance with the national legal framework on public internal control, financial management and internal audit, the RGF Regulation and the applicable Commission Implementing Decision, the competent authorities conducted a comprehensive verification process for this reform step.

This included the systematic collection and review of relevant evidence by the Ministry of Industry, Entrepreneurship, Trade and Innovation (MIETI), with internal audit units exercising their functions in accordance with their mandate. The checks and verifications were performed through the relevant layers of the control system, including the units responsible for implementation of this reform step, the Reform Agenda coordination unit in MIETI, and the Secretary General of the Ministry.

The Reform Agenda coordination structures within the Office of the Prime Minister carried out additional checks and verifications to ensure the completeness and accuracy of the reported information and supporting evidence.

The step under review	Adoption of the Law on Innovation and Entrepreneurship
Baseline	No law on innovation and entrepreneurship in place
Deadline of the step	December 2024
Actual results	The progress to date is as follows: 1. On 7 October 2021, a Working Group was established to draft the Law. 2. On 3 December 2021, the Working Group's mandate was amended and supplemented. 3. The public consultation process concluded on 13 December 2023. 4. On 26 February 2024, the Office of the Prime Minister's Department for EU Law issued a legal opinion confirming alignment with EU legislation. 5. On 16 May 2024, the Ministry of Finance, Labour, and Transfers submitted the Budget Impact Assessment. 6. Between May and November 2024, multiple workshops, meetings, and consultations with external experts and the Minister's Cabinet were conducted to finalize amendments. 7. With formation of new government, the new working group is established. 8. The draft law has been finalized and submitted to the Government for approval and on April 20th 2026 is approved by government decision. The draft law had also completed consultations with the relevant European Commission services in January 2026. The law could not be adopted by Parliament due to the automatic dissolution of the Assembly on 28 April 2026, following the failure to elect a new President within the 34-day constitutional deadline set by the Constitutional Court.

Evidence provided	1. Decision on the establishment of the Working Group for the drafting the Law on Innovation and Entrepreneurship (see document attached); 2. Amended and supplemented decision of the Working Group (see attached document); 3. Draft law put in the consultations platform, https://konsultimet.rks-gov.net/viewConsult.php?ConsultationID=42184 4. Legal Opinion on alignment with EU legislation. 5. Decision on establishment of new working group. 6. Government decision on approval of the draft law. 7. Draft law on Innovation and Entrepreneurship https://kryeministri.rks-gov.net/wp-content/uploads/2026/04/Projektligji-per-Inovacion-dhe-Ndermarresi.pdf
Checks performed in the verification of the step and related findings	During the verification of this reform step, all relevant evidence was reviewed and summarised in the control checklist, while all supporting documents were properly stored to ensure a complete audit trail. The conducted checks and verifications confirmed that: • all required documents, as specified in Annex 1 of the Reform Agenda, were provided and attached to this report; • the submitted evidence is consistent with the description and requirements of the reform step set out in the Commission Implementing Decision; • the submitted documentation confirms the fulfilment of the reform step; • the submitted documentation confirms the period in which the reform step was fulfilled. Based on the checks and verifications conducted, the evidence provided confirms the progress of the reform step and the relevant implementation period. No related findings were identified.
Compliance with general principles and DNSH principle	The implementation of this step does not contravene/contravenes the general principles outlined in Article 4 and 11(4) of Regulation (EU) 2024/1449 and Article 3 of the Facility Agreement. The implementation of this step does not contravene/contravenes the ‘Do No Significant Harm’ principle (DNSH).
Double funding	There are no contributions from third parties. Accordingly, based on the checks conducted, no double funding was identified.
Clear conclusion on the achievement of the step	The draft law was approved by the Government and submitted to Parliament for adoption. However, as the adoption procedure was not completed by June 2026, the reform step was not fully achieved. Accordingly, the reform remains within the grace period.



Stamp: REPUBLIC OF KOSOVO
GOVERNMENT
OFFICE OF THE PRIME
MINISTER
ARCHIVE SECTOR
Org. No.: 025 Prot. No.: 158/2
No. of pages: 80
Date: 26/02/2024

Republika e Kosovës
Republika Kosova - Republic of Kosovo
Qeveria - Vlada – Government

Zyra e Kryeministrit
Kancelarija Premijera – Office of the Prime Minister

Zyra Ligjore – Pravna Kancelarija – Legal Office

REFERENCE:	158-2-2024
DATE:	26/02/2024
TO:	Rexhep Bllaca, Director of Legal Department/ Ministry of Industry, Entrepreneurship and Trade
CC:	Arben Krasniqi, Acting Secretary General/ Office of the Prime Minister, <i>/signed</i> Daut Latifaj, Acting Secretary General/ Ministry of Industry, Entrepreneurship and Trade, Novitet Nezaj, Director of the EU Law Department/OPM.
THROUGH:	Arben Krasniqi, Acting Secretary General/ Office of the Prime Minister, Mentor Borovci, Director of Legal Office/ Office of the Prime Minister, <i>/signed</i>
FROM:	Labinotë Kashtanjeva, Acting Head of Division for EU Legal Matters/ Legal Office/ Office of the Prime Minister
SUBJECT:	Cover letter for the <i>Draft Law on Innovation and Entrepreneurship</i>

Honourable Mr. Bllaca,

Pursuant to Administrative Instruction No.03/2013 on Standards for the Drafting of Normative Acts, Regulation No.13/2013 on Government Legal Service, and Article 8, paragraph 2.16, and Article 12, paragraph 1.1, of Regulation (OPM) No. 01/2020 on Internal Organization and Systematization of Jobs in the Office of the Prime Minister, we are hereby forwarding to you the Legal Opinion on Compliance with EU acquis of the *Draft Law on Innovation and Entrepreneurship*.



Republika e Kosovës
Republika Kosova - Republic of Kosovo
Qeveria - Vlada – Government

Zyra e Kryeministrit
Kancelarija Premijera – Office of the Prime Minister

Zyra Ligjore – Pravna Kancelarija – Legal Office

LEGAL OPINION ON COMPLIANCE WITH EU LEGISLATION

26/02/2024

The Legal Department of the Ministry of Industry, Entrepreneurship and Trade, pursuant to Article 7, paragraph 1, subparagraph 1,2, of Regulation No.09/2011 of Rules and Procedure of the Government of the Republic of Kosovo, and Article 13, paragraph 5, of Regulation No. 13/2013 on Government Legal Service, as well as in accordance with Article 3, subparagraphs 1.2 and 1.3, of Regulation No. 14/2023 on the Areas of Administrative Responsibility of the Office of the Prime Minister and Ministries, on 09/02/2024 has submitted for review to the EU Law Division under the Office of the Prime Minister the *Draft Law on Innovation and Entrepreneurship*".¹

1. SUBJECT

Legal Opinion on the Compliance with EU acquis of the *Draft Law on Innovation and Entrepreneurship*.

2. ATTACHED DOCUMENTS

At the request of the Legal Department of the Ministry of Industry, Entrepreneurship and Trade concerning the **Legal Opinion** with EU acquis, the following documents have been submitted:

¹ The name of the Draft act is transcribed as received in hard copy with reference number 158.

- Final version of the *Draft act* (version in Albanian, English and Serbian language); and
- Statement on Compliance.

3. PREAMBLE

The EU Law Division of the Office of the Prime Minister, acting pursuant to Article 7, paragraph 3, of Regulation No. 09/2011 of Rules and Procedure of the Government of the Republic of Kosovo, Article 3, subparagraph 1.3, Article 13, paragraph 6, and Article 21, paragraph 4, of Regulation No. 13/2013 on Government Legal Service and Article 30, paragraph 4, of Administrative Instruction No. 03/2013 on Standards for the Drafting of Normative Acts, and based on the scope of its competences, on 26 February 2024, issues the following:

4. LEGAL OPINION ON COMPLIANCE WITH EU LEGISLATION

The request seeking **Legal Opinion** on compliance with EU *acquis* was sent in a physical file on 9 February 2024, with reference number 158.

5. INTRODUCTION

The purpose of this Draft Law is to regulate the organization, conditions and manner of supporting, promoting and encouraging innovation and entrepreneurial activities with impact, aimed at the social and economic development of the country.² This *Draft Law* contains a total of 26 articles.

6. SUMMARY OF EU ACTS THAT REGULATE THE FIELD OF THE NORMATIVE DRAFT ACT

The European Union Law (*acquis*) defines primary and secondary provisions relating to the field of innovation, industry and entrepreneurship³ that cover industrial sectors and sub-sectors to support innovation and entrepreneurship by promoting sustainable and inclusive growth in all EU Member States. This scope includes various policies, initiatives and funding mechanisms to foster a favourable environment for innovative businesses and entrepreneurs.

² Article 1 of the Draft act

³ Related to primary *acquis*, see Articles 49-50, 173, 100-113 of TFEU. In relation to some secondary *acquis*, see CELEX: 32011L0007, CELEX: 3A32014L0055, CELEX: 32013L0034 (*supplemented and amended*).

7. DESCRIPTION AND ASSESSMENT OF THE DOCUMENTS SUBMITTED WITH THE PROPOSED LEGISLATION BY THE LINE MINISTRY

The scope of the *Draft Law* is horizontal, covering multiple sectors in the product development chain, the modernization of services and the support for innovation activity with an impact on entrepreneurship and economic development of the country's economy. Consequently, the scope of competition, business organizations, state aid, payments, intellectual property, already transposes the EU *acquis*. The accompanying documents, the Statement of Compliance (SoC), are partially drafted according to the Guidelines for the drafting of SoC and ToC.

8. OPINION ON COMPLIANCE

This **Opinion on Compliance** is based on the content of the draft of the *Draft Act*. The responsibility of the EU Law Division of the LO/OPM is pointed out with its **Opinion**, whereas the proposing institution is responsible to complete the Statement of Compliance (SoC) and the Tables of Compliance (ToC) when the Draft Act relates to the transposition of the EU *acquis*. The line institutions are responsible for the policy they create and for the degree of harmonisation with the EU *acquis*. Therefore, the preliminary periods from partial transposition to complete transposition are the responsibility of the proposing body. Preliminarily, the completion and determination of the level of compliance with the EU *acquis* is the responsibility of the line institutions. *The Manual for Completing Tables and Statement of Compliance and the Practical Guidelines for the Approximation of the Legislation of the Republic of Kosovo with the Legislation of the European Union* contain practical guidelines for this process.⁴

9. ASSESSMENT OF COMPLIANCE

The EU *acquis* defines primary and secondary provisions related to the scope of innovation, industry and entrepreneurship. The scope of the Draft Law on Innovation and Entrepreneurship has a horizontal scope and aims at the development of products, the modernization of services and the support for innovation activity with an impact on entrepreneurship and economic development of the country's economy.

⁴ Accessible via: <http://mei-ks.net/sq/dokumente-udhzuese-mbi-procesin-e-përafrimit-ligjor>

Respectfully

Labinotë Kashtanjeva

/Signed/

Acting Head of the Division for EU Legal Matters

EU Law Division

Legal Office/ Office of the Prime Minister



REPUBLIC OF KOSOVO
MINISTRY OF INDUSTRY, ENTREPRENEURSHIP
AND TRADE
No. 838/02 No.pg.
Date: 27.02.2026
PRISHTINA

Republika e Kosovës
Republika Kosova - Republic of Kosovo
Qeveria - Vlada - Government
Ministria e Industrisë, Ndërmarrësisë, Tregtisë dhe Inovacionit
Ministarstvo Industrije, Preduzetništva, Trgovine i Inovacija
Ministry of Industry, Entrepreneurship, Trade and Innovation

Zyra e Sekretarit të Përgjithshëm - Ured Generalnog Sekretara - Office of the Secretary General

Ref. No. 02/71
Date: 27/02/2026

The Secretary General of the Ministry of Industry, Entrepreneurship, Trade and Innovation, based on Article 18 of Law No. 06/L-113 on the Organization and Functioning of the State Administration and Independent Agencies (Official Gazette, No. 7/01 March 2019), and Article 31 of Regulation (GRK) - No. 17/2024 of the Rules of Procedure of the Government of the Republic of Kosovo, makes the following:

DECISION

1. The working group for the drafting of the Draft Law on Innovation and Entrepreneurship is hereby established.

2. The working group consists of:

- 2.1. Laura Zherka, Chairperson/MIETI
- 2.2. Rozafa Ukimeraj, Member/MIETI
- 2.3. Arlinda Sadikaj, Member/MIETI
- 2.4. Nol Buzhala, Member/MIETI
- 2.5. Valbone Dushi, Member/MIETI
- 2.6. Fitore Dana, Member/MIETI
- 2.7. Avdi F. Krasniqi, Member/MIETI
- 2.8. Arjeta Islami, Member/MIETI
- 2.9. Liridona Hoti, Member/OPM
- 2.10. Albulena Blakaj, Member/MFLT
- 2.11. Yllza Mehmeti, Member/MEST
- 2.12. Sajmie Thaçi, Member/ISA/MDPA
- 2.13. Përparim Gashi, Member/KEPA/MEPH
- 2.14. Agim Kukaj, Member/ME
- 2.15. Zjarrta Osmani, Member/MKT
- 2.16. Avni Hajdari, Member/UP
- 2.17. Alban Hashani, Member/Ri-Invest
- 2.18. Edmond Hajrizi, Member/UBT
- 2.19. Muhamed Rexhepi, Member/ITP
- 2.20. Vjollca Cavolli, Member/STIKK
- 2.21. Dorina Grezda, Member/ICK

- 2.22. Mentor Rexhepi, Member/Venture Up
2.23. Arbër Lleshi, Member/Bonevet

3. The deadline for the drafting and finalization of the Draft Law is 20.03.2026.

4. This decision shall enter into force on the day of its signing.

Agim **XHURAJ**
[stamped and signed]
Acting Secretary General

The decision shall be sent to:

- *Cabinet of the Minister;*
- *Office of the Secretary General;*
- *Working Group members;*
- *Legal Department;*
- *MIETI Archives*



Republika e Kosovës
Republika Kosova - Republic of Kosovo
Qeveria - Vlada - Government

No. 09/11
Date: 20.04.2026

Pursuant to Article 92, paragraph 4, and Article 93, paragraph 4, of the Constitution of the Republic of Kosovo, Article 8 of Law No. 08/L-117 on the Government of the Republic of Kosovo, in accordance with Article 78 of Regulation No. 17/2024 of the Rules of Procedure of the Government of the Republic of Kosovo, the Government of the Republic of Kosovo, in the meeting held on 20 April 2026, makes this:

D E C I S I O N

1. The Draft Law on Innovation and Entrepreneurship is hereby approved.
2. The Draft Law referred to in paragraph 1 of this Decision shall be submitted to the Assembly of the Republic of Kosovo for review and approval.
3. The Decision shall enter into force on the day of publication in the Official Gazette of the Republic of Kosovo.

Albin KURTI

[signed]

Prime Minister of the Republic of Kosovo

To be sent to:

- Deputy Prime Ministers
- All ministries (ministers)
- Secretary General of OPM
- Government Archives