

Annexes:

1. Fiche to be used for each step:

The step under review	Alignment with the Gigabit Infrastructure Act
Baseline	No compliance with the EU 5G cybersecurity toolbox
Deadline of the step	December 2025
Actual results	During the reporting period, the Ministry of Economy (ME) has initiated with the drafting of the new Law on Electronic Communications. Given that the scope of the GIA falls within the electronic communications regulatory framework, it was deemed relevant to transpose the GIA within the new Law on Electronic Communications, ensuring coherence with the broader EU electronic communications acquis. The objective of the Gigabit Infrastructure Act is to facilitate the expedited, cost-effective, and efficient deployment of very-high-capacity networks (VHCNs), including fiber-optic infrastructure and next-generation 5G and beyond. The Act aims to address existing barriers to deployment, such as excessive costs, administrative complexity, and procedural fragmentation particularly with respect to permit-granting processes, civil-engineering expenditures, and limited coordination among operators and public authorities. For this purpose, the Ministry of Economy (ME) issued Decision No. 1337 of 04 March 2025 establishing a Working Group. This WG was composed of representatives from the Ministry of Economy, Regulatory Authority of Electronic and Postal Communications (RAEPC), Independent Media Commission, the Office of the Prime Minister, Ministry of Internal Affairs, Ministry of Industry, Entrepreneurship and Trade, Ministry of Finance, Labour and Transfers, and the Association of Kosovo Municipalities. The WG has prepared a Draft Law on Electronic Communications, which provides for the transposition of the Directive (EU) 2018/1972 of the European Parliament and of the Council of 11 December 2018 establishing the European Electronic Communications Code. In accordance with the institutional strategic plan, the draft law also incorporates Regulation (EU) 2024/1309 on measures to reduce the cost of deploying gigabit electronic communications networks (the Gigabit Infrastructure Act - GIA), as required under the Growth Plan. The transposition process has been supported through expert engagement provided by GIZ, focusing in particular on the integration of the provisions of the Gigabit Infrastructure Act, starting from 9 July 2025 until the end of December 2025. In addition to these efforts, the ME and RAEPC have also benefited from participation in the Workshop organized by the European Commission through the TAIEX instrument (TAIEX ETT 91648) - TAIEX Regional workshop on the

	Implementation of the Gigabit Infrastructure Act, in Brussels - Belgium, on 19 and 20 June 2025. Further, the Law was harmonized with the following relevant EU acquis on roaming, such as the Directive (EU) 2018/1972 of the European Parliament and of the Council of 11 December 2018 establishing the European Electronic Communications Code (recast), Regulation (EU) 2022/612 of the European Parliament on roaming on public mobile communications networks, Commission Implementing Regulation (EU) 2016/2286, Commission Delegated Regulation (EU) 2021/654 of 18 December 2020 supplementing Directive (EU) 2018/1972 of the European Parliament and of the Council, Regulation (EU) 2018/1971 of the European Parliament and of the Council establishing the Body of European Regulators for Electronic Communications (BEREC) and the Agency for Support for BEREC (BEREC Office), amending Regulation (EU) 2015/2120 and repealing Regulation (EC) No 1211/2009. The draft law, which now includes all GIA-related provisions, as well as those of roaming is being finalized and will continue with subsequent stages of the legislative process. The draft Law is expected to be submitted for preliminary and public consultation during Q1 2026. As part of the implementation of the EU Roaming framework, and in parallel with the obligations deriving from the Gigabit Infrastructure Act (GIA), Kosovo, within the Western Balkan Six (WB6) framework, is undertaking the necessary steps required to benefit from the EU - Kosovo roaming arrangement. In parallel, ME initiated preparatory work for the establishment of a Single Information Point (SIP) for electronic communications infrastructure, as required under the GIA, which will provide information on existing infrastructure, planned civil works and applicable permit-granting procedures.
Evidence provided	1. Decision prot.no.1337 establishing working group 2. Invitation to TAIEX Regional workshop 3. Agenda - TAIEX Regional workshop on the Implementation of the Gigabit Infrastructure Act
Checks performed in the verification of the step and related findings	During verification of the step, all available and possible evidence has been collected and reviewed. The evidence has been listed down in the checklist on the conducted verification, and all documents supporting the verification have been properly stored (in order to ensure audit trail). The following checks were conducted: • All available documentation in line with the level of the achievement (as attached to this report) has been reviewed to verify the current stage of the reform step;

	• Compliance with the descriptive part of the reform step from the Commission Implementing Decision has been verified to the maximum possible extent and scope (as evidenced by the documentation available); • The attached documentation can confirm non-fulfilment of the reform step, as presented in this report; The results of the checks indicate that the reform step has not been fulfilled by the end of the reporting period (31 December 2025). As soon as the information is received by the Implementing units on the complete achievement and fulfilment of the reform step, the checks will be re-performed and repeated to verify the underlying completion / fulfilment.
Compliance with general principles and DNSH principle	The implementation of the steps does not contravene the general principles outlined in Article 4 and 11(4) of Regulation (EU) 2024/1449 and Article 3 of the Facility Agreement. The implementation of the steps does not contravene the ‘Do No Significant Harm’ principle (DNSH).
Double funding	Contributions from third parties were reported in support of the achievement of this step.
Clear conclusion on the achievement of the step	This reform step has not been fulfilled by December 2025 deadline. It is moved to the grace period.



REPUBLIKA E KOSOVES / REPUBLIKA KOSOVA REPUBLIC OF KOSOVO QEVERIA - VLADA - GOVERNMENT MINISTRIA E EKONOMISE MINISTARSTVO EKONOMIJE MINISTRY OF ECONOMY	
Njesia Org. Org. Jedin. Org. Unit	02
Nr. i faqesve Broj strana No. pages	2
Nr. Prot. Br. Prot. Prot. No.	1337
Dati Date	04.03.25
PRISHTINE/A NO.1	

Republika e Kosovës
Republika Kosova - Republic of Kosovo
Qeveria - Vlada - Government
Ministria e Ekonomisë
Ministarstvo Ekonomije / Ministry of Economy

Sekretari i Përgjithshëm i Ministrisë së Ekonomisë, në mbështetje të nenit 18 të Ligjit Nr. 06/L-113 për Organizimin dhe Funksionimin e Administratës Shtetërore dhe të Agjencive të Pavarura, nenin 31 të Rregullores Nr. 17/2024 e Punës së Qeverisë së Republikës së Kosovës, dhe bazuar në Programin e Projektligjeve të Qeverisë për vitin 2025-2027 merr këtë:

VENDIM

1. Themelohet Grupi Punues për hartimin e Projektligjit për Komunikimet Elektronike në përbërje të përfaqësuesve, si në vijim:

1.1. Agim Kukaj,	DTIK/ME	Kryesues;
1.2. Enver Basha,	DTIK/ME	Zv. Kryesues;
1.3. Hana Jakupi,	DL/ME	Anëtare;
1.4. Mimoza Berisha,	DFSHP/ME	Anëtare;
1.5. Marcelë Ponosheci,	ARKEP	Anëtare;
1.6. Albina Berisha,	ARKEP	Anëtare;
1.7. Ilir Imeri,	ARKEP	Anëtar;
1.8. Besnik Berisha,	KPM	Anëtar;
1.9. Violeta Statovci,	ZL/ZKM	Anëtare;
1.10. Milazim Xani,	MINT;	Anëtar;
1.11. Astrit Hulaj,	MPB;	Anëtar;
1.12. Jehona Ademi,	MFPT;	Anëtare;
1.13. Arsim Osmani,	AKK	Anëtar.

2. Grupi Punues ka përgjegjësi të si në vijim:

2.1. Zhvillon procesin e hartimit të versionit fillestar të Projektligjit;

2.2. Siguron që Projektligji është hartuar në përputhje me Kushtetutën, legjislacionin në fuqi, Acquis të BE-së dhe standardet dhe teknikat e hartimit të legjislacionit.

2.3. Sipas nevojës, bashkërendon procesin me të gjitha njësitë e tjera brenda organit propozues dhe me njësitë e tjera të administratës shtetërore, të cilat janë të obliguara të ofrojnë ndihmë sipas kërkesave të tij;

2.4. Siguron që të zbatohen të gjitha procedurat dhe parimet e përcaktuara me Rregulloren e Punës së Qeverisë dhe me legjislacionin tjetër në fuqi.

3. Udhëheqësi i grupit punues në bashkëpunim me njësitë përkatëse të Ministrisë, administron procesin e konsultimit paraprak dhe konsultimit publik në pajtim me standardet dhe procedurat e përcaktuara me Rregulloren e Punës së Qeverisë dhe legjislacionin në fuqi.

4. Afati kohor për finalizimin e draftit nga Grupi Punues është datë 01.08.2025.

5. Vendimi hyn në fuqi ditën e nënshkrimit.

Prishtinë, 04.03.2025

Leonita Shabani Mullarama

Sekretare e Përgjithshme



Iu dërgohet:

- Grupit Punues;
- Zyrës së Sekretarit të Përgjithshëm;
- Departamentit Ligjor;
- Arkivit.



**Republic of Kosovo
Government**

Ministry of Economy

REPUBLIC OF KOSOVO
GOVERNMENT
MINISTRY OF ECONOMY

Org.Unit 02 Prot. No. 1337

No. 2 Date: 04.03.25
PRISHTINA

NO.1

The Secretary General of the Ministry of Economy, in support of Article 18 of Law No. 06/L-113 on the Organization and Functioning of the State Administration and Independent Agencies, Article 31 of Regulation No. 17/2024 of the Work of the Government of the Republic of Kosovo, and based on the Government Draft Laws Program for the year 2025-2027, hereby adopts the following:

DECISION

1. The Working Group for the drafting of the Draft Law on Electronic Communications is established, composed of the following representatives:
 - 1.1. Agim Kukaj, Department of Information and Communication Technology /MoE- chairperson;
 - 1.2. Enver Basha Department of Information and Communication Technology/MoE- vice- chairperson;
 - 1.3. Hana Jakupi, Legal Department/ /MoE - member
 - 1.4. Mimoza Berisha, Department of Finances and General Services/ MoE, member
 - 1.5. Marcelë Ponosheci, RAEPC, member;
 - 1.6. Albina Berisha, RAEPC, member;
 - 1.7. Ilir Imeri, RAEPC, member;
 - 1.8. Besnik Berisha, Independent Media Commision, member;
 - 1.9. Violeta Statovci, Legal Department/ Office of the Prime Minister, member;
 - 1.10. Milazim Xani, Ministry of Industry, Entrepreneurship and Trade, member;
 - 1.11. Astrit Hula, Ministry of Internal Affairs, member;
 - 1.12. Jehona Ademi, Ministry of Finance, Labour and Transfers, member;
 - 1.13. Arsim Osmani, Association of Kosovo Municipalities, member;
2. The Working Group has the following responsibilities:
 - 2.1. Develops the process of drafting the initial version of the Draft Law;
 - 2.2. Ensures that the Draft Law is drafted in accordance with the Constitution, legislation in force, the EU Acquis and standards and techniques of drafting legislation.
 - 2.3. As necessary, coordinates the process with all other units within the proposing body and with other units of the state administration, which are obliged to provide assistance according to its requests;

- 2.4. Ensures that all procedures and principles set out in the Rules of Procedure of the Government and other legislation in force are implemented.
3. The chairperson of the working group, in cooperation with the relevant units of the Ministry, administers the process of preliminary consultation and public consultation in accordance with the standards and procedures set out in the Government Rules of Procedure and the legislation in force.
4. The deadline for finalizing the draft by the Working Group is 01.08.2025.
5. The decision enters into force on the day of signing.

Prishtina, 04.03.2025

Leonita Shaban Mullurama
[signature and seal]
Secretary General

The decision is sent to:

- Working Group;
- Office of the Secretary General;
- Legal Department
- Archive.

Enver Basha

From: ENEST-TMS-CONTROLLER@ec.europa.eu
Sent: Monday, June 2, 2025 9:21 AM
To: enver.basha@gmail.com; Enver Basha
Subject: TAIEX ETT 91648 - TAIEX Regional workshop on the Implementation of the Gigabit Infrastructure Act - Registration confirmation
Attachments: calendar_invitation_91648.ics

Caution! This message was sent from outside your organization.

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Dear Mr Enver BASHA,

We are pleased to inform you that you are registered to the event:

TAIEX Regional workshop on the Implementation of the Gigabit Infrastructure Act, in Brussels - Belgium, on 19 Jun 2025

Below you will find the link to access to the participant portal where you can find more details (contact details, registration details, presentation..) about the event.

<https://webgate.ec.europa.eu/TMSWebRestrict/resources/js/protect/#/participant-portal/event-registrations/detail/91648>

Access can only be performed using your EU Login (enver.basha@rks-gov.net). If you don't have an EU Login for this email address, use the option "Create an account" on the EU login page.

Note: EU Login is the European Commission's authentication service, allowing users to access a wide range of Commission web services securely.

Kind regards,

Unit A.5 - Institution-Building, TAIEX, Twinning
Directorate A - Enlargement Coordination, Strategy & Investments
Directorate-General Enlargement and Eastern Neighbourhood
European Commission
<http://ec.europa.eu/taieux>

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TAIEX Regional workshop on the Implementation of the Gigabit Infrastructure Act

Organised in co-operation with

The Directorate-General for Communications Networks, Content and Technology, European Commission

19 -20 June 2025

Venue: The Hotel - Brussels

Bd de Waterloo 38, 1000 Bruxelles/ hybrid event

Beneficiaries:

Albania, Bosnia and Herzegovina, Kosovo, Montenegro, North Macedonia, Serbia, Moldova, Ukraine*

TAIEX Case ID ETT 91648

*This designation is without prejudice to positions on status, and is in line with UNSCR 1244/1999 and the ICJ Opinion on the Kosovo declaration of independence.



TAIEX

MOVING FORWARD TOGETHER WITH EU EXPERTISE



Aim of the Workshop:

The aim of the workshop is to follow up to the previous series of events on measures to reduce the costs of deployment of electronic communications networks. The Gigabit Infrastructure Act (GIA) entered into force on 11 May 2024 and will be (almost) fully applicable from November 2025. It responds to the growing needs for faster, reliable, data-intensive connectivity, repealing the 2014 Broadband Cost Reduction Directive.

The GIA aims at incentivizing network investments and rollout by addressing the persistent barriers in network deployments. By simplifying and digitizing the permit granting procedures and the provision and access to information on existing physical infrastructure and planned civil works, the GIA aims at faster, simpler and cheaper Gigabit network rollout as well as at contributing to swifter digital transformation of the EU. It also aims at bringing fiber inside every new or majorly renovated building. By promoting sharing of the existing infrastructure and co-deployment as well as more energy efficient technologies, such as 5G and fiber, the GIA will contribute to more sustainable electronic communications networks.

The GIA is also aligned with the European Electronic Communications Code (in terms of scope, to Very High-Capacity Networks (VHCN)) and the ambition for digital connectivity set out in the 2030 Digital Decade Policy Program according to which all European households should be covered by a gigabit and fast mobile networks by 2030. Furthermore, it can help the beneficiaries to address some of the reform steps foreseen in the Growth Plan for WBs, the Ukraine facility and the Moldova's Growth Plan.

Building on the Regulatory Dialogue event of October 2024, the event will provide an overview on the Gigabit Infrastructure Act (GIA) by DG CNECT experts. DG CNECT's speakers will outline the strategic objectives of the GIA Regulation and EU Member States' experts from national authorities will also share knowledge and experience on the transposition of the sectoral EU law into national legislation and best practices on the enforcement procedures and institutional arrangements. Throughout all the event, experts from Romania, Italy, Germany, Spain, Lithuania, Poland, Slovenia and Croatia will share their experience on the transposition process and the practical issues they faced during the implementation of the EU framework.

Speakers:

- **Ms Inga Popovici**, Chair of the Independent Regulator Broadband (IRB) Expert Working Group (EWG) of the Eastern Partnership Electronic Communications Regulators Network (EaPeReg)/Expert at Strategy and Statistics Department; National Authority for Management and Regulation in Communications of Romania (ANCOM), Romania
 - **Ms Milena Jovic-Tanaskovic**, Expert on Digital Connectivity, Regional Cooperation Council
 - **Mr Marco Massari**
Broadband Expert and Technical Officer
Autorità per le garanzie nelle comunicazioni (AGCOM), Italy
 - **Mr Alexander Thelen**
Co-chair of BEREC's Working Group on Fixed network Evolution and International Cooperation Officer at Bundesnetzagentur für Elektrizität, Gas, Telekommunikation, Post und Eisenbahnen (BNetzA), Germany
 - **Ms Annegret Groebel**, Director of International Relations at Bundesnetzagentur für Elektrizität, Gas, Telekommunikation, Post und Eisenbahnen (BNetzA), Germany
 - **Mr Marko Simončič**, Head of Network, Mapping and Investments Unit (AKOS), Slovenia
 - **Mr Pablo Charro**, Senior Legal Expert, National Markets and Competition Commission (CNMC), Spain
 - **Mr Tomislav Bartolec**, Senior expert (HAKOM), Croatia
 - **Mr Virgilijus Stundžia**, Chief Adviser of Electronic Communications Regulatory Group (RRT) Lithuania
 - **Mr Alin Mituța**, Former MEP, Rapporteur for GIA, Romania
 - **Ms Angelica Petrov**, Policy advisor on tech, cybersecurity, digital and telecom policy, European Parliament
 - **Mr. Łukasz Mitka**, Senior expert, Inter-operator Cooperation Unit (UKE) Poland
 - **Ms Justyna Romanowska**, Policy Officer, Electronic Communications Policy, Implementation and Enforcement Unit, Directorate for Communications Networks, Content and Technology, European Commission
 - **Mr Vladimir Duković**, Policy Officer, Investment in High-Capacity Networks Unit, Directorate for Communications Networks, Content and Technology, European Commission
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https://enlargement.ec.europa.eu/document/download/fc180dd7-6649-4914-875e-45fc4429ff83_en?filename=taix_privacy_statement.pdf

Day 1: Thursday 19 June 2025

Chair: Ms Inga Popovici

Chair of the Independent Regulator Broadband (IRB) Expert Working Group (EWG) of the Eastern Partnership Electronic Communications Regulators Network (EaPeReg)/Expert at Strategy and Statistics Department; National Authority for Management and Regulation in Communications of Romania (ANCOM)

Local time 08:30 – 09:00	<i>Registration, connecting participants, technical verifications</i>
09:00 – 09:30	State of play of broadband developments and digital connectivity in the Western Balkans Speaker: Ms Milena Jovic-Tanaskovic, Expert on Digital Connectivity, Regional Cooperation Council
09:30 – 10:15	Transition from BCRD to GIA – Overview – Challenges – Lessons learned from the transposition of BCRD Speaker: Ms Inga Popovici, Expert at Strategy and Statistics Department; National Authority for Management and Regulation in Communications of Romania (ANCOM)
10:15 – 11:00	Gigabit Infrastructure Act – challenges and opportunities Speaker: Ms Justyna Romanowska, Policy Officer, Electronic Communications Policy, Implementation and Enforcement Unit, Directorate for Communications Networks, Content and Technology, European Commission
11:00 – 11:30	<i>Break</i>
11:30 – 12:15	Measures to reduce the cost of deploying high-speed electronic communications networks - The role of the regulator and the Ministry, the infrastructure sharing, the access by network operators to public and private properties and infrastructure associated to electronic communications networks - Policy measures to accelerate high-capacity network rollout Speaker: Mr Marco Massari, Broadband Expert and Technical Officer Autorità per le garanzie nelle comunicazioni (AGCOM), Italy
12:15 – 14:00	<i>Lunch break</i> <i>Please be reminded to sign the attendance list</i>

14:00 – 14.45	The legislative process of Gigabit Infrastructure Act Speaker: Mr Alin Mituța, Former MEP, Rapporteur for GIA, Romania Ms Angelica Petrov, Policy advisor on tech, cybersecurity, digital and telecom policy, European Parliament
14.45 – 15.15	Break
15:15 – 15:45	GIA measures for more efficient deployment of VHCN - Access to infrastructure (German experience) - Coordination of civil works and BEREC draft Guidelines - Access to in building physical infrastructure and BEREC draft Guidelines - Effective dispute settlement Speaker: Mr Alexander Thelen, Co-chair of BEREC’s Working Group and International Cooperation Officer at BNetzA, Germany
15:45 – 16:15	In-building physical infrastructure and fiber wiring in Member States, implementing practices in Lithuania Speaker: Mr Virgilijus Stundžia, Chief Adviser of Electronic Communications Regulatory Group (RRT) Lithuania
16:15 – 16:30	AOB and wrap up of day 1

Day 2: Friday 20 June 2025

Chair: Ms Inga Popovici

Chair of the Independent Regulator Broadband (IRB) Expert Working Group (EWG) of the Eastern Partnership Electronic Communications Regulators Network (EaPeReg)/Expert at Strategy and Statistics Department; National Authority for Management and Regulation in Communications of Romania (ANCOM)

Local time 08:30 – 09:00	<i>Registration, connecting participants, technical verifications</i>
09:00 – 9:30	Opening remarks • Mr Gregory Tsouris Head of Sector TAIEX unit, Directorate-General for Enlargement and Eastern Neighbourhood, European Commission • Ms Silvia Ticau, Policy Office, Electronic Communications Policy, Implementation and Enforcement Unit B.1, Directorate for Communications Networks, Content and Technology, European Commission • Ms Pranvera Kastrati, Acting Head of Programme Department, The Regional Cooperation Council
09:30– 10:15	Practical insights from BCRD and Connectivity Toolbox: supporting alignment with Gigabit Infrastructure Act objectives Speaker: Mr Vladimir Duković, Policy Officer, Investment in High-Capacity Networks Unit, Directorate for Communications Networks, Content and Technology, European Commission
10:15 – 11:00	Disputes on access to infrastructure owned by municipalities Speaker: Mr Pablo Charro, Senior Legal Expert, National Markets and Competition Commission (CNMC), Spain
11:00 – 11:30	<i>Break</i>
11:30 – 12:30	Access to inbuilding infrastructure. Lessons learned from Polish experience Speaker Mr. Łukasz Mitka, Senior Expert (UKE) Poland
12:30 - 14:00	<i>Lunch break</i> <i>Please be reminded to sign the attendance list</i>
14:00 – 14:45	Enhancing Deployment Efficiency of High-Capacity Infrastructure Speaker: Mr Marko Simončič, Head of Network, Mapping and Investments Unit (AKOS), Slovenia

14:45 – 15:15	<i>Break</i>
15:15 – 16:00	Implementation of GIA in Croatia Speaker: Mr Tomislav Bartolec, Senior expert (HAKOM), Croatia
16:00 - 16:45	Gigabit recommendation, BEREC opinion - main provisions - price control/costing methodology - role of NRAs - final provisions of the Gigabit Recommendation Speaker: Annegret Groebel, Director of International Relations Bnetza, Germany
16:45 – 17:00	Wrap up day 2 and end of the workshop

An abstract graphic consisting of numerous thin, curved lines in various colors (blue, green, yellow, orange, red, purple) that sweep across the page from the left and bottom edges towards the center, creating a sense of dynamic movement.

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