

# Republika e Kosovës Republika Kosova - Republic of Kosovo Qeveria - Vlada - Government

Ministria e Integrimit Evropian – Ministarstvo evropskih integracija – Ministry of European Integration

Report on the Implementation of the National Programme for Implementation of the Stabilisation and Association Agreement (NPISAA) during July - September 2019

November 2019 Prishtina

# **Table of Content**

INTRODUCTION	4
0. GENERAL OVERVIEW ON IMPLEMENTATION OF NPISAA DURING JULY - SEPTEMBER 2019	5
0.1. State of Play by Blocks: Political Criteria	6
0.2. State of Play by Blocks: Economic Criteria	
0.3. State of Play by Blocks: European Standards – Approximation of Kosovo's Legislation with the	
EU Acquis	7
0.4. State of Play by Institutions	9
1. Block 1: Political criteria	12
1.1. Democracy and Rule of Law	
1.1.1. Constitution, Parliament and Electoral System	
1.1.2. Public Administration	
1.1.3. Ombudsperson	12
1.1.4. Civilian Oversight of Security Forces	12
1.2. Regional Cooperation and International Obligations	13
2. Block 2: Economic Criteria	14
2.1. Existence of a Functional Market Economy	
2.2. Capacity to Cope with Competitive Pressure and Market Forces within the Union	
3. BLOCK 3: EUROPEAN STANDARDS - APPROXIMATION OF KOSOVO'S LEGISLATION WITH THE	
EU ACQUIS	15
3.0. Legal Framework on Approximation of Kosovo's Legislation with the EU Acquis	
3.1. Acquis Chapter 1: Free Movement of Goods	15
3.2. Acquis Chapter 2: Freedom of Movement for Workers	15
3.3. Acquis Chapter 3: Right of Establishment and Freedom to Provide Services	16
3.4. Acquis Chapter 4: Free Movement of Capital	16
3.5. Acquis Chapter 5: Public Procurement	
3.6. Acquis Chapter 6: Company Law	
3.7. Acquis Chapter 7: Intellectual Property Law	
3.8. Acquis Chapter 8: Competition Policy	
3.9. Acquis Chapter 9: Financial Services	
3.10. Acquis Chapter 10: Information Society and Media	
3.11. Acquis Chapter 11: Agriculture and Rural Development	
3.12. Acquis Chapter 12: Food Safety, Veterinary, and Phytosanitary Policy	
3.13. Acquis Chapter 13: Fisheries	
3.14. Acquis Chapter 14: Transport Policy	
3.15. Acquis Chapter 15: Energy	
3.16. Acquis Chapter 16: Taxation	
3.17. Acquis Chapter 17: Economic and Monetary Policy	
3.18. Acquis Chapter 18: Statistics 3.19. Acquis Chapter 19: Social Policy and Employment	
3.20. Acquis Chapter 19: Social Policy and Employment	
3.21. Acquis Chapter 21: Trans-European Networks	
3.22. Acquis Chapter 22: Regional Policy and Coordination of Structural Instruments	
3.23. Acquis Chapter 23: Judiciary and Fundamental Rights	
3.24. Acquis Chapter 24: Justice, Freedom and Security	
3.25. Acquis Chapter 25: Science and Scientific Research	
3.26. Acquis Chapter 26: Education and Culture	
3.27. Acquis Chapter 27: Environment	
3.28. Acquis Chapter 28: Consumer and Health Protection	
1 1	_

3.29.	Acquis Chapter 29: Customs Union	24
3.30.	Acquis Chapter 30: External Relations	24
	Acquis Chapter 31: Foreign, Security and Defence Policy	
	Acquis Chapter 32: Financial Control	
	Acquis Chapter 33: Financial and Budgetary Provisions	
	x 1: Overview on Implementation of NPISAA 2019: State of Play on Implementation of Measures ned for July – September 2019	26
	x 2: Overview on Implementation of NPISAA 2019: List of Measures Implemented Until the end of	
	mber, before the Deadlines Foreseen	31

### INTRODUCTION

The National Programme for Implementation of the SAA (NPISAA) 2019–2023 was adopted by the Government of the Republic of Kosovo on 19 March 2019. It is a legally binding document for all state administration bodies; they are obliged to implement short-term measures under their responsibility, as planned, and to monitor their implementation. The Government, as the central national mechanism in charge of fulfilment of SAA obligations, oversees implementation of NPISAA through the institution legally mandated to coordinate the EU integration process, the Ministry of European Integration (MEI).

MEI monitors the implementation of NPISAA, respectively its short-term measures, on quarterly basis, through regular reports. The purpose of these reports is to assess and improve the implementation of NPISAA, as well as to provide accountability and transparency within the institutions and towards other stakeholders and the general public. Findings of these reports are discussed, among other things, by the Government cabinet and EU – Kosovo Stabilisation Association bodies, which are in charge of monitoring implementation of the SAA.

This is the third report for 2019, covering the period from 1 July – 30 September. Data have been reported by all responsible institutions through the *Online Monitoring and Reporting Platform for European Integration* according to the short-term measures matrix and based on the respective manual. In chapters where reporting of data was delayed or inadequate, such data were not included in this report and the relevant measures were considered as not implemented, i.e. facing serious delays. Implementation of the Programme is assessed according to two levels of the performance status (presented in charts) for the measures planned to be implemented within the reporting period - the third quarter (July - September), respectively as follows:

- Completed measures (fully implemented) marked in blue; and
- Uncompleted measures (not fully implemented i.e. facing serious delays) marked in red.

This report, consisting of four chapters, is divided into two sections: the section on the Programme as a whole and the section on each block. Chapter 0 provides a general overview on implementation of the Programme during the reporting period. This chapter consists of five sections: section on the Programme as a whole, section on political criteria, section on economic criteria, section on European standards, and section by institutions. Each section of this chapter contains a chart and the narrative text (elaboration of findings). The narrative text on each block is concluded with a qualitative assessment of the state of play, summarizing the main challenges in the respective block, with particular emphasis on measures that have not been implemented within the deadline and those requiring attention during the remainder of the year.

Chapters 1, 2 and 3 are uniform, each containing two sections for each chapter of the Programme: chart and narrative text. The charts present the findings on the rate of implementation of the relevant chapter during the reporting period – in relation to the measures planned to be implemented during the third quarter (July – September). The narrative text of each diagram provides a quantitative summary of these findings, namely number and percentage of measures implemented out of the measures planned to be implemented within this period. The narrative section also provides a brief qualitative assessment of the overall state of play in the respective chapter.

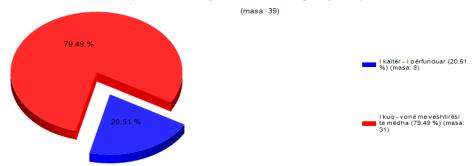
The report also contains two annexes. Annex 1 presents the state of implementation of all Programme measures planned to be implemented during the third quarter. Annex 2 presents the list of measures implemented during this period before the foreseen deadlines.

The data show that *during the third quarter of* 2019 the *Programme* was implemented at a rate of 20.51%: 8 out of 39 measures planned for this quarter have been fully implemented, while 31 of them (79.49%) have not yet been fully implemented (see Chart 0.1, pg. 5). Furthermore, 27 measures have been implemented before the foreseen deadlines.

# 0. GENERAL OVERVIEW ON IMPLEMENTATION OF NPISAA DURING JULY - SEPTEMBER 2019

The Programme contains 401 measures: 160 (39.9%) legislative measures and 241 (60.1%) implementing measures; of them, 39 measures (9.72%) were planned to be implemented during the third quarter: 23 legislative measures and 16 implementing measures.

Chart 0.1. General overview on implementation of NPISAA during July - September 2019: entire Programme

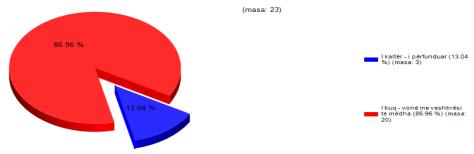


Regarding the rate of implementation of *measures planned to be implemented <u>during the third quarter</u>, findings show the following:* 

- 20.51% of measures, 8 measures, have been fully implemented;
- 79.49% of measures, 31 measures, have not yet been fully implemented, i.e. they face serious delays.

Of 401 measures in total, the Programme contains **160** *legislative measures*; out of them, 23 measures (14.37%), were planned to be implemented within the third quarter.

Chart 0.2. General overview on implementation of NPISAA during July - September 2019: legislative measures

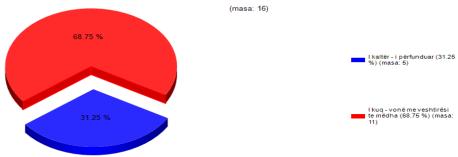


Regarding the rate of implementation of *legislative measures planned to be implemented <u>during the third</u> <u>quarter</u>, findings show the following:* 

- 13.04% of measures, 3 measures, have been fully implemented;
- 86.96% of measures, 20 measures, have not yet been fully implemented, i.e. they face serious delays.

Out of 401 measures in total, the Programme contains **241** *implementing measures* **(60.1%)**; out of them 16 measures **(6.63%)** were planned to be implemented during the third quarter.

Chart 0.3. General overview on implementation of NPISAA during July – September 2019: implementing measures



Regarding the rate of implementation of *implementing measures planned to be implemented <u>during the third quarter</u>, findings show the following:* 

- 31.25% of measures, 5 measures, have been fully implemented;
- 68.75% of measures, 11 measures, have not yet been fully implemented, i.e. they face serious delays.

# 0.1. State of Play by Blocks: Political Criteria

This block contains 35 *measures*: 15 (42.85%) legislative measures and 20 (57.15%) implementing measures; out of them, 3 measures (8.57%) were planned to be implemented during the third quarter: 2 legislative measures and 1 implementing measure.

Chart 0.1.1. General overview on implementation of NPISAA during July - September 2019: Political Criteria



Regarding the rate of implementation of measures, *planned to be implemented <u>during the third quarter</u>*, findings show the following:

- 33.33% of measures, 1 measure, have been fully implemented;
- 66.67% of measures, 2 measures, have not yet been fully implemented, i.e. they face serious delays.

Based on the findings of this Report for each chapter of this block, the key measures facing *potential challenges and delays*, thus *requiring attention*, are the following:

- Adoption of two draft-laws in the area of public administration, one on rationalization of independent agencies and institutions, and the other on administrative disputes;
- Adoption of the Rules of Procedure of the Assembly of the Republic of Kosovo;
- Adoption of the regulation on the allocation for use and exchange of the immovable property of municipality; and

- Adoption of two AIs in the area of regional cooperation: AI on Forensic Medicine Examinations and Regulation on Internal Organization and Systematization of Institute of Forensic Medicine; and
- Designing the *e-Kosova* portal.

# 0.2. State of Play by Blocks: Economic Criteria

This block contains 5 *measures*: 1 (20%) legislative measure and 4 (80%) implementing measures; out of them, 1 measure (20%) was planned to be implemented during the third quarter.

Chart 0.1.2. General overview on implementation of NPISAA during July - September 2019: Economic Criteria



Regarding the rate of implementation of *measures planned to be implemented <u>during the third quarter</u>, findings show that the measure planned has been fully implemented.* 

Based on the findings of this report for each chapter of this block, there are no measures that have failed to be implemented within the foreseen deadline or measures requiring attention during the next period.

# 0.3. State of Play by Blocks: European Standards - Approximation of Kosovo's Legislation with the EU Acquis

This block contains 361 *measures*: 144 (39.88%) legislative measures and 217 (60.11%) implementing measures; out of them, 35 measures (9.69%) were planned to be implemented during the third quarter: 21 legislative measures and 14 implementing measures.

Chart 0.1.3. General overview on implementation of NPISAA during July – September 2019: European Standards



Regarding the rate of implementation of *measures planned to be implemented <u>during the third quarter</u>, findings show the following:* 

- 17.14% of measures, 6 measures, have been fully implemented;
- 82.86% of measures, 29 measures, have not yet been fully implemented, i.e. they face serious delays.

Based on the findings of this report for each chapter of this block, key measures facing *potential challenges and delays*, thus *requiring attention*, are the following:

- Adoption by the Government of three draft-laws on internal market: inspection; trading of petroleum, petroleum products and renewable fuels; ownership rights of foreign nationals;
- Adoption of two AIs on internal market: criteria foreseen for acquiring the right to exercise a
  regulated profession; and for organization and functioning of the professional body for the
  development of occupational standards;
- Adoption of the Code of Corporate Governance;
- Adoption of AP on establishment of One-Stop-Shops for Services;
- Analysis of the national legislation covering certain groups of products to fulfil the obligations from the non-harmonized area (34-36 TFEU);
- Adoption of three regulations in the area of state aid: for horizontal aid; regional aid; and De Minimis aid;
- Adoption of the Competition Policy Plan;
- Adoption by the Government of five draft-laws in the area of agriculture and rural development and food safety: agriculture and rural development; food; veterinary; seeds; and planting material;
- Adoption of three concept documents in the area of agriculture and rural development: agricultural land; regulation of agricultural lands; and artificial fertilizers;
- Adoption of three regulations in the area of food safety: laying down health rules as regards animal
  by-products and derived products not intended for human consumption; implementation of the
  regulation laying down health rules as regards animal by-products and derived products not
  intended for human consumption; and use and trade of natural mineral water;
- Functionalization of the factory for animal residues processing;
- Adoption of two regulations in the area of information society and media: media ownership and prevention of media concentration; and market analyses;
- Adoption by the Government of the draft-law on Roads;
- Adoption of AI on licensing train drivers and three regulations in the area of transport; common
  rules in the area of civil aviation and establishment of the European Aviation Safety Agency;
  determining detailed rules for operation of balloons; and the right of way and common use of
  infrastructure;
- Adoption of two concept documents in the area of transport: draft-law amending the Law on Civil Aviation; and draft-law on investigation of rail accidents and incidents;
- Adoption of the Sector Strategy and AP on Multimodal Transport 2015-2025;
- Implementation of policies in the area of transport: completion of the process of internet network installation, supply of computers and provision of rooms for testing driver license candidates; and authorization of entities for mobile controls;
- Adoption of two regulations in the area of energy: minimum criteria for energy audits, including those performed as part of the energy management systems; and labels for energy using equipment;
- Implementation of policies in the area of energy: preparing the study for environmental and social impact assessment; and establishment and functionalization of Kosovo Albania Power Exchange;
- Adoption of two regulations in the area of employment: on safety at work; and on safety of equipment at work;
- Building capacities of Labour Inspectorate by increasing the number of inspectors;
- Adoption by the Government of the draft-law on innovation and entrepreneurship;
- Adoption by the Government of three draft-laws in the area of justice, freedom and security: international legal cooperation in civil cases; international legal cooperation in criminal cases; and cyber security;
- Adoption of the amended regulation on reintegration of repatriated persons;
- Adoption of policy documents in the area of justice, freedom and security; municipal plans for reintegration; State Strategy on Migration (2019 2024); and State Strategy on IBM (2019 2023);
- Establishment of new consulates issuing visas and expansion of KVIS in consulates and embassies, as foreseen;

- Reform of curricula, namely implementation of teaching programmes for grades 3, 8 and 12 and development of draft teaching programmes for grades 4 and 9 in Albanian, Turkish and Bosnian languages;
- Adoption by the Government of the draft-law on maternity leave and parental leave;
- Adoption by the Government of four draft-laws in the area of environment: mineral extraction industry waste; hunting; integrated pollution prevention and control; and Kosovo waters;
- Adoption of three AIs in the area of environment: management of waste containing asbestos; rules and norms of discharges in the air from stationary sources of pollution; and classification, labelling and packaging of dangerous chemicals;
- Adoption of three policy documents in the area of environment: National Energy Efficiency AP 2019-2021; AP 2020 – 2022 on Implementation of the National Water Strategy Document 2017-2036; and Strategy and AP on Waste Management 2019-2028;
- Adoption of the Strategic Plan on Mother and Child Health; and
- Adoption by the Government of Customs and Excise Code in Kosovo (amendment).

# 0.4. State of Play by Institutions

This section provides an overview on the state of paly the Programme by institutions that have planned activities to implement <u>for the period from July to September</u> (namely, measures planned for the reporting period). For the purpose of assessing their performance, institutions are <u>ranked</u> by <u>the percentage of measures implemented</u>, from <u>the worst performing institution</u> to <u>the best performing</u> one.

Regarding the performance of *Government institutions* in implementing the measures under their responsibility <u>during the period from July to September</u> (i.e. the measures planned for the reporting period), findings show the following:

- Ministry of Education, Science and Technology (MEST) 0% (0/1 measures implemented);
- Ministry of Innovation and Entrepreneurship (MIE) 0% (0/1 measures implemented);
- Ministry of Economic Development (MED) 0% (0/1 measures implemented);
- Office of the Prime Minister (*OPM*) 0% (0/1 measures implemented);
- Ministry of Internal Affairs (MIA) 0% (0/2 measures implemented);
- Ministry of Labour and Social Welfare (MLSW) 0% (0/2 measures implemented);
- Ministry of Environment and Spatial Planning (MESP) 0% (0/3 measures implemented);
- Ministry of Justice (*MoJ*) 0% (0/9 *measures* implemented);
- Ministry of Trade and Industry (MTI) 25% (1/4 measures implemented);
- Ministry of Local Government Administration (MLGA) 50% (1/2 measures implemented); and
- Ministry of Finance (*MoF*) 50% (1/2 *measures* implemented).

The performance of the rest of Government institutions during the period from July to September *cannot be measured*, as no measure under their responsibility was planned to be implemented during this period.

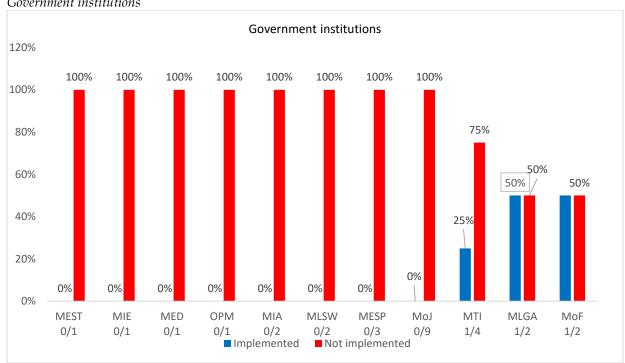


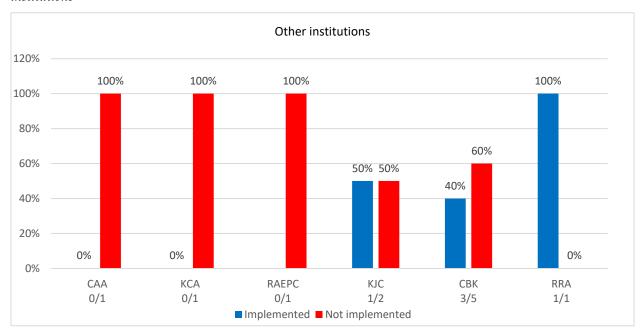
Chart 0.4.1. General overview on implementation of NPISAA during July – September 2019: performance of Government institutions

On the other hand, as regards performance of *other institutions* in implementing the measures under their responsibility <u>during the period from July to September</u> (i.e. measures planned for the reporting period), findings show the following:

- Civil Aviation Authority (*CAA*) 0% (0/1 *measures* implemented);
- Kosovo Competition Authority (*KCA*) 0% (0/1 *measures* implemented);
- Regulatory Authority of Electronic and Postal Communications (RAEPC) 0% (0/1 measures implemented);
- Kosovo Judicial Council (*KJC*) 50% (1/2 *measures* implemented);
- Central Bank of Kosovo (CBK) 40% (3/5 measures implemented); and
- Railway Regulatory Authority (*RRA*) 100% (1/1 measures implemented).

The performance of the rest of these institutions *cannot be measured* during the period from July to September *cannot be measured*, as no measure under their responsibility was planned to be implemented during this period.

Chart 0.4.2. General overview on implementation of NPISAA during July – September 2019: performance of other institutions



#### 1. **BLOCK 1: POLITICAL CRITERIA**

#### 1.1. Democracy and Rule of Law

#### 1.1.1. Constitution, Parliament and Electoral System

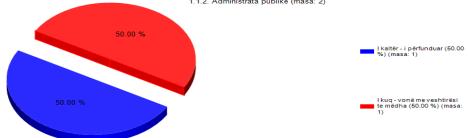
This chapter contains 5 measures: 1 legislative measure (20%) and 4 implementing measures (80%); none of the measures was planned to be implemented during the third quarter, therefore the rate of implementation of this chapter during this period cannot be measured.

#### 1.1.2. **Public Administration**

This chapter contains 23 measures: 1 (20%) legislative measure and 4 (80%) implementing measures; out of them, 2 measures (8.5%) were planned to be implemented during the third quarter: 1 legislative measure and 1 implementing measure.



Chart 1.1.2. Implementation of NPISAA during July - September 2019: Public Administration



Regarding the rate of implementation of measures planned to be implemented during the third quarter, findings show the following:

- 50% of measures, 1 measure, have been fully implemented;
- 50% of measures, 1 measure, has not been fully implemented, i.e. they face serious delays.

As the findings of the report show, this sector in general has no serious delays and the planned measures are under implementation. However, it should be stated that the delays presented above are related to the approval of the Law on Administrative Conflicts and Law on Rationalization of Agencies and Regulation on Classification of Jobs. Three of the measures related to HRMIS and e-Kosova portal, as well as the Regulation on the determination of procedures on the allocation for use and exchange of the immovable property of the municipality are at the final phase and almost completed, even though they have exceeded the planned deadline. A special importance should be paid to these measures, in particular during the last quarter.

#### 1.1.3. Ombudsperson

This chapter contains 2 implementing *measures*; none of the measures was planned to be implemented during the third quarter, therefore the rate of implementation of this chapter during this period cannot be measured.

#### **Civilian Oversight of Security Forces** 1.1.4.

This chapter contains no short-term measures.

# 1.2. Regional Cooperation and International Obligations

This chapter contains 5 *measures*: 2 (40%) legislative measures and 3 (60%) implementing measures; out of them, 2 implementing measures (40%) were planned to be implemented during the third quarter.

Chart 1.2. Implementation of NPISAA during July - September 2019: Regional Cooperation and International Obligations



Regarding the rate of implementation of *measures planned to be implemented <u>during the third quarter</u>, findings show that 1 measure planned has not yet been fully implemented, i.e. it faces serious delays.* 

As the findings of the report show, this sector generally faces delays in implementing one measure so far. The delay was noticed in the adoption of the Draft Regulation on the Internal Organization and Systematization of the Institute for Forensic Medicine which was planned to be approved during the first quarter of this year. Also, special importance during the last quarter should be paid to the finalization of the Administrative Instruction on Forensic Medicine Examinations.

# 2. BLOCK 2: ECONOMIC CRITERIA

# 2.1. Existence of a Functional Market Economy

This chapter contains *5 measures*: 1 (20%) legislative measure and 4 (80%) implementing measures; out of them, 1 implementing measure (20%) was planned to be implemented during the third quarter.

Chart 2.1. Implementation of NPISAA during July - September 2019: Existence of a Functional Market Economy



Regarding the rate of implementation of *measures planned to be implemented <u>during the third quarter</u>, findings show that all measures, 1 measure, have been fully implemented.* 

As the findings of the report show, there are no measures which have not been implemented within the foreseen deadline, or measures facing potential challenges and delays, whereas two measures have been implemented before the foreseen deadline.

# 2.2. Capacity to Cope with Competitive Pressure and Market Forces within the Union

This chapter contains no short-term measures.

# 3. BLOCK 3: EUROPEAN STANDARDS - APPROXIMATION OF KOSOVO'S LEGISLATION WITH THE EU ACQUIS

# 3.0. Legal Framework on Approximation of Kosovo's Legislation with the EU Acquis

This chapter contains 6 implementing *measures*; none of the measures was planned to be implemented during the third quarter, therefore the rate of implementation of this chapter during this period cannot be measured.

# 3.1. Acquis Chapter 1: Free Movement of Goods

This chapter contains 11 measures: 5 (45.45%) legislative measures and 6 (54.55%) implementing measures; out of them, 3 measures (27.27%) were planned to be implemented during the third quarter: 1 legislative measure and 2 implementing measures.



Chart 3.1. Implementation of NPISAA during July - September 2019: Free Movement of Goods

Regarding the rate of implementation of *measures planned to be implemented <u>during the third quarter</u>, findings show the following:* 

- 33.33% of measures, 1 measure, have been fully implemented;
- 66.67% of measures, 2 measures, have not yet been fully implemented, i.e. they face serious delays.

As the findings of the report show, this sector in general faces many serious delays, and a significant number of measures were not implemented within the deadlines. Serious delays were faced in terms of the approval of the draft-law on Inspections, Regulation on Personal Protective Equipment, Concept Document for medical equipment and products, and the analysis of national legislation covering certain groups of products to meet the obligations under areas not yet harmonized. Thus, in the coming period, the responsible institutions should pay more attention to the implementation of these measures.

# 3.2. Acquis Chapter 2: Freedom of Movement for Workers

This chapter contains 4 *measures*: 3 (75%) legislative measures and 1 (25%) implementing measure; none of the measures was planned to be implemented during the third quarter, therefore the rate of implementation of this chapter during this period cannot be measured.

# 3.3. Acquis Chapter 3: Right of Establishment and Freedom to Provide Services

This chapter contains 4 *measures*: 3 (75%) legislative measures and 1 (25%) implementing measures; out of them, 2 measures (50%) were planned to be implemented during the third quarter: 1 (50%) legislative measure and 1 (50%) implementing measure.

Chart 3.3. Implementation of NPISAA during July – September 2019: Right of Establishment of companies and Freedom to Provide Services



Regarding the rate of implementation of the *measures planned to be implemented within the third quarter*, findings show that 2 measures planned have not yet been fully implemented and even face serious delays.

As the findings of the report show, there were serious delays since the measures planned are not under implementation as planned. These serious delays affected the adoption of secondary legislation deriving from the law on regulated professions, AI on the criteria foreseen for the acquisition of the right to exercise a regulated profession, administrative instruction on organization and functioning of a professional body for the development of occupational standards, and the drafting and adoption of the action plan for the establishment of an one-stop-shop.

### 3.4. Acquis Chapter 4: Free Movement of Capital

This chapter contains 9 measures: 4 (44.44%) legislative measures and 5 (55.56%) implementing measures; out of them, 3 measures (33.33%) were planned to be implemented during the third quarter: 1 legislative measure and 2 implementing measures.

Chart 3.4. Implementation of NPISAA during July – September 2019: Free Movement of Capital



Regarding the rate of implementation of *measures planned to be implemented <u>during the third quarter</u>, findings show the following:* 

- 66.67% of measures, 2 measures, have been fully implemented;
- 33.33% of measures, 1 measure, has not been implemented.

As the findings of the report show, there are certain delays in implementing planned measures. Overall, the most significant progress has been made in terms of implementing measures. However, the adoption of framework legislation and other regulatory acts has faced serious delays. This includes the approval of the draft-law on Property Rights of Foreign Citizens which regulates certain aspects of property rights for EU citizens regulated by the SAA.

However, in addition to the aforementioned law, special attention should be paid to the process of adopting secondary legislation of other areas such as the regulation on regulating the activity of issuance of electronic money, and the adoption of AI (AI) on the beneficial owner.

# 3.5. Acquis Chapter 5: Public Procurement

This chapter contains 3 measures: 1 (33.33%) legislative measures and 2 (66.67%) implementing measures; out of them, 1 implementing measure (33.33%) was planned to be implemented during the third quarter.

Chart 3.5. Implementation of NPISAA during July - September 2019: Public Procurement



Regarding the rate of implementation of *measures planned to be implemented <u>during the third quarter</u>, findings show that 1 measure planned has not yet been fully implemented, i.e. it faces serious delays.* 

As the report findings show, there were certain delays in implementing the measures planned under this chapter. As regards the application of electronic bids for all procurement procedures, the number of procedures developed has increased and this measure is under implementation as planned. Concerning the Concept Document on Public Procurement, the final draft has been completed and is currently in public consultation. Thus, the implementation of this measure is at an advanced stage. The concept document has to be approved during this year so that the drafting of the new Law on Public Procurement can be immediately initiated.

# 3.6. Acquis Chapter 6: Company Law

This chapter contains 4 measures: 3 (75%) legislative measures and 1 (25%) implementing measure; none of the measures was planned to be implemented during the third quarter, therefore the rate of implementation of this chapter during this period cannot be measured.

# 3.7. Acquis Chapter 7: Intellectual Property Law

This chapter contains 10 implementing *measures*; out of all the measures in the chapter, no measure was planned to be implemented during the third quarter, therefore the rate of implementation of this chapter during this period cannot be measured.

# 3.8. Acquis Chapter 8: Competition Policy

This chapter contains 14 measures: 3 (21.42%) legislative measures and 11 (78.58%) implementing measures; out of all the chapter measures, 1 implementing measure (7.14%) was planned to be implemented during the third quarter.

Chart 3.8. Implementation of NPISAA during July - September 2019: Competition Policy



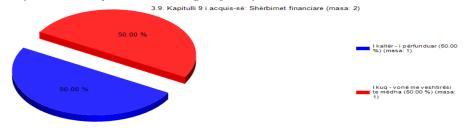
Regarding the rate of implementation of *measures planned to be implemented <u>during the third quarter</u>, findings show that 1 measure planned has not yet been fully implemented, i.e. it faces serious delays.* 

As the findings of the report show, this sector generally faces no serious delays in implementing planned measures. This chapter is directly related to the SAA provisions. The planned measures consist of important implementing legislation. Serious delays are faced in the adoption of the regulation on De-Minimis state aid, preparation of the report with findings from the analysis in the telecommunications sector, and competition policy plan, which have to be implemented. The competition policy plan is a mid-term policy planning document in this area, so it is of particular importance. Similarly, the measures envisaged in the area of state aid correspond to respective obligations under the SAA.

## 3.9. Acquis Chapter 9: Financial Services

This chapter contains 11 measures: 9 (81.82%) legislative measures and 2 (18.18%) implementing measures; out of all the measures of this chapter, 2 legislative measures (18.18%) were planned to be implemented during the third quarter.

Chart 3.9. Implementation of NPISAA during July - September 2019: Financial Services



Regarding the rate of implementation of *measures planned to be implemented <u>during the third quarter</u>, findings show:* 

- 50% of measures, 1 measure, have been fully implemented;
- 50% of measures, 1 measure, has not been fully implemented, i.e. is facing serious delays.

As the findings of the report show, there are delays in implementing the measures planned under this chapter. More specifically, these include the approval by the Government of the draft-law on Banks (amendment), amending the Law on Compulsory Motor Liability Insurance and Rule 17 on Pension Benefits applicable to Supplementary Employer

Pension Funds. Therefore, given the importance of this legislation, attention should be paid to the implementation of these measures during the following period.

# 3.10. Acquis Chapter 10: Information Society and Media

This chapter contains 14 measures: 8 (57%) legislative measures and 6 (43%) implementing measures; out of all chapter measures, 1 legislative measure (7.14%) was planned to be implemented during the third quarter.



Chart 3.10. Implementation of NPISAA during July - September 2019: Information Society and Media

Regarding the rate of implementation of *measures planned to be implemented <u>during the third quarter</u>, findings show that 1 measure planned has not yet been fully implemented, i.e. faces serious delays.* 

As the findings of the report show, this sector is facing serious delays in completing the secondary legal framework related to audio-visual and electronic communications policies. Also, according to the findings of the statistical report, this sector is generally characterized by minor delays, since a significant part of the measures are not under implementation in accordance with the plans and deadlines. Furthermore, particular attention should be paid to the adoption of secondary legal framework in the area of audio-visual and electronic communications policies and the Strategy for Transition to Digital Terrestrial Broadcasting.

### 3.11. Acquis Chapter 11: Agriculture and Rural Development

This chapter contains 16 measures: 10 (62.5%) legislative measures and 6 (37.5%) implementing measures; none of the measures was planned to be implemented during the third quarter, therefore the rate of implementation of this chapter during this period cannot be measured.

### 3.12. Acquis Chapter 12: Food Safety, Veterinary, and Phytosanitary Policy

This chapter contains 10 measures: 8 (80%) legislative measures and 2 (20%) implementing measures; none of the measures was planned to be implemented during the third quarter, therefore the rate of implementation of this chapter during this period cannot be measured.

# 3.13. Acquis Chapter 13: Fisheries

This chapter contains no short-term measures.

## 3.14. Acquis Chapter 14: Transport Policy

This chapter contains 22 measures: 12 (55%) legislative measures and 10 (45%) implementing measures; out of all measures of this chapter, 2 (9.09%) legislative measures were planned to be implemented during the third quarter.



Chart 3.14. Implementation of NPISAA during July - September 2019: Transport Policy

Regarding the rate of implementation of *measures planned to be implemented <u>during the third quarter</u>, findings show the following:* 

- 50% of measures, 1 measure, have been fully implemented;
- 50% of measures, 1 measure, has not been fully implemented, i.e. is facing serious delays.

As the findings of the report show, this sector faces serious delays in completing the primary legal framework in terms of adoption of laws and concept documents and secondary legal framework in terms of adoption of several regulations and AIs in the area of road transport and aviation. Also, according to the findings of the statistical report, this sector is generally characterized by significant delays, since a significant part of the measures are not under implementation in accordance with the plans and deadlines. Furthermore, particular attention should be paid to the adoption of primary and secondary legislation framework in the area of road transport and aviation, and the adoption of strategic documents.

# 3.15. Acquis Chapter 15: Energy

This chapter contains 10 measures: 5 (50%) legislative measures and 5 (50%) implementing measures; out of all measures mentioned of the chapter, 1 implementing measure (10%) was planned to be implemented during the third quarter.



Chart 3.15. Implementation of NPISAA during July – September 2019: Energy

Regarding the rate of implementation of *measures planned to be implemented <u>during the third quarter</u>, findings show that 1 measure planned has not yet been fully implemented, i.e. they face serious delays.* 

As the findings of the report show, this sector faces several delays in completing the primary legal framework in the petroleum sector, in completing the secondary legal framework in terms of energy efficiency, in approving the National

Energy Efficiency Action Plan 2019-2021, in preparing the study on the decommissioning process of TC Kosova "A" and in the establishment and functionalization of Kosovo-Albania Energy Exchange. However, despite the findings of the statistical report, this sector is generally characterized by some delays, where particular attention should be paid to the approval of the law on the trade with petroleum, petroleum products and renewable fuels in Kosovo and the adoption of the secondary legislation deriving from the energy efficiency law.

### 3.16. Acquis Chapter 16: Taxation

This chapter contains 7 measures: 2 (28.57%) legislative measures and 5 (71.43%) implementing measures; none of the measures was planned to be implemented during the third quarter, therefore the rate of implementation of this chapter during this period cannot be measured.

# 3.17. Acquis Chapter 17: Economic and Monetary Policy

This chapter contains no short-term measures.

# 3.18. Acquis Chapter 18: Statistics

This chapter contains 5 implementing *measures*; none of the measures was planned to be implemented during the third quarter, therefore the rate of implementation of this chapter during this period cannot be measured.

# 3.19. Acquis Chapter 19: Social Policy and Employment

This chapter contains 8 *measures*: 3 (37.5%) legislative measures and 5 (62.50%) implementing measures; out of all the measures of this Chapter, 1 implementing measure (12.5%) was planned to be implemented during the third quarter.

Chart 3.19. Implementation of NPISAA during July - September 2019: Social Policy and Employment



Regarding the rate of implementation of *measures planned to be implemented by the end of the third quarter*, findings show 1 measure, has not been fully implemented, i.e. they face minor delays.

As the findings of the report show, this sector faces delays in drafting and approving legislation planned for this period.

# 3.20. Acquis Chapter 20: Enterprise and Industrial Policy

This chapter contains 5 *measures*: 2 (40%) legislative measures and 3 (60%) implementing measures; out of all the measures of this chapter, 1 measure (20%) was planned to be implemented during the third quarter: 1 legislative measure.

Chart 3.20. Implementation of NPISAA during July - September 2019: Enterprise and Industrial Policy



Regarding the level of implementation of *measures planned to be implemented by the end of the third quarter*, findings show that 1 measure planned has not yet been fully implemented, i.e. it faces serious delays.

As the findings of the report show, this sector, in general, does not face many serious delays and most measures are under implementation. There are some delays in the approval of the Law on Tourism and the Law on Innovation and Entrepreneurship.

# 3.21. Acquis Chapter 21: Trans-European Networks

This chapter contains no short-term measures.

### 3.22. Acquis Chapter 22: Regional Policy and Coordination of Structural Instruments

This chapter contains 5 *measures*: 1 (20%) legislative measure and 4 (80%) implementing measures; none of the measures was planned to be implemented during the third quarter, therefore the rate of implementation of this chapter during this period cannot be measured.

#### 3.23. Acquis Chapter 23: Judiciary and Fundamental Rights

This chapter contains 82 *measures*: 25 (30.48%) legislative measures and 57 (69.52%) implementing measures; out of 82 measures in the chapter, 10 *measures* (12.19%) were planned to be implemented during the third quarter: 5 legislative measures and 5 implementing measures.

Chart 3.23. Implementation of NPISAA during July - September 2019: Judiciary and Fundamental Rights



Regarding the level of implementation of *measures planned to be implemented <u>during the third quarter</u>, findings show the following:* 

- 10% of measures, 1 measure, have been fully implemented;
- 90% of measures 9 measures, have not yet been fully implemented, i.e. they face serious delays.

As the findings of this report show, this sector, in general, faces serious delays in the implementation of measures. Delays are mainly related to the approval of the draft-laws as follows: draft-law on Public Gatherings, Civil Code, and the draft-law on rights to services and benefits for persons with disabilities, as well as the anti-corruption package. Delays were also reported in the adoption of strategic documents in the area of fundamental rights.

# 3.24. Acquis Chapter 24: Justice, Freedom and Security

The program contains 51 measures: 14 (27.45%) legislative measures and 37 (72.55%) implementing measures; out of all the measures of this chapter, 4 legislative measures (7.84%) were planned to be implemented during the third quarter.

Chart 3.24. Implementation of NPISAA during July – September 2019: Justice, Freedom and Security



Regarding the level of implementation of *measures planned to be implemented <u>during the third quarter</u>, findings show that none of the 4 measures has been fully implemented i.e. they face serious delays.* 

# 3.25. Acquis Chapter 25: Science and Research

This chapter contains 1 legislative measure, which, i.e. the entire chapter, was planned to be implemented during the second quarter; namely this chapter does not contain measures planned to be implemented during the third quarter.

### 3.26. Acquis Chapter 26: Education and Culture

This chapter contains *3 measures*: 1 (33%) legislative measure and 2 (66%) implementing measures; none of the measures was planned to be implemented during the third quarter, therefore the rate of implementation of this chapter during this period cannot be measured.

# 3.27. Acquis Chapter 27: Environment

This chapter contains 19 measures: 9 (47.37%) legislative measures and 10 (52.63%) implementing measures; out of all the measures in the chapter, 3 legislative measures (15.79%) were planned to be implemented during the third quarter.

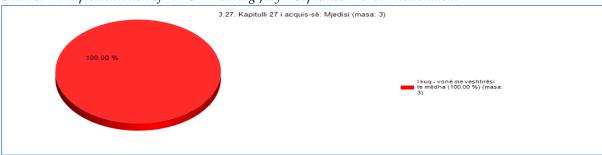


Chart 3.27. Implementation of NPISAA during July - September 2019: Environment

Regarding the level of implementation of *measures planned to be implemented during the third quarter*, findings show 3 measures, have not yet been fully implemented, i.e. they face serious delays.

As the findings of the report show, this sector, in general, is facing serious delays. These serious delays, which require attention during this period, include almost all planned measures of the legislative framework such as: Law on waste from the industry of mineral extraction, Law on hunting, Law on Integrated Prevention and Control of Pollution, Law on Waters of Kosovo, AI on waste management containing asbestos, AI on classification, labelling and packaging of hazardous chemicals, AI on the rules and standards of the discharges on air by the stationary sources of pollution, Action Plan for Waste Management 2019-2028, and Action Plan for Waste Management 2019-2028. Minor delays have arisen mainly in relation to the Law on Environmental Impact Assessment and the Concept Paper on Strategic Environmental Assessment. Meanwhile other remaining measures are under implementation as planned.

### 3.28. Acquis Chapter 28: Consumer and Health Protection

This chapter contains 7 *measures*: 4 (57.10%) legislative measures and 3 (42.90%) implementing measures; none of the measures was planned to be implemented during the third quarter, therefore the rate of implementation of this chapter during this period cannot be measured.

# 3.29. Acquis Chapter 29: Customs Union

This chapter contains 4 *measures*: 1 (25%) legislative measure and 3 (75%) implementing measures; none of the measures was planned to be implemented during the third quarter, therefore the rate of implementation of this chapter during this period cannot be measured.

### 3.30. Acquis Chapter 30: External Relations

This chapter contains no short-term measures.

# 3.31. Acquis Chapter 31: Foreign, Security and Defence Policy

This chapter contains 3 *measures*: 1 (33.33%) legislative measure and 2 (66.67%) implementing measures; none of the measures was planned to be implemented during the third quarter, therefore the rate of implementation of this chapter during this period cannot be measured.

# 3.32. Acquis Chapter 32: Financial Control

This chapter contains 9 *measures*: 2 (22.22%) legislative measures and 7 (77.78%) implementing measures; none of the measures was planned to be implemented during the third quarter, therefore the rate of implementation of this chapter during this period cannot be measured.

# 3.33. Acquis Chapter 33: Financial and Budgetary Provisions

This chapter contains no short-term measures.

Annex 1: Overview on Implementation of NPISAA 2019: State of Play on Implementation of Measures Planned for July - September 2019

			LEGISLATIVE MEASURES		
No.	SAA provisions	National acts to be harmonized	EU Acquis acts to be transposed	Responsible institutions	Performance status
	I: POLITICAL CRITE				
	ocracy and Rule of Law				
	lic Administration				
1.2.	Bylaws and other reg		1	T ·	
1.1.2.11.	Article 120	Regulation on determining procedure for allocation for use and exchange of immovable property of the municipality, amended	NA	MLGA	Serious delays
1.2. Regio	nal Cooperation and I	nternational Obligations			
1.2.	Bylaws and other reg	ulatory acts			
1.2.2.	Articles 3, 4, 5, 6, 7, 8, 10, 11, 12, 13, 14, 16, 17, 19	AI on Forensic Examination, adopted	NA	MoJ	Serious delays
3. BLOCK	III: EUROPEAN STANDA	RDS - APPROXIMATION OF KOSOVO'S LEGISLATION	N WITH EU ACQUIS		
3.1. Acqu	is Chapter 1: Free Mov	ement of Goods			
3.1.	Bylaws and other reg				
3.1.3.	Article 20, 80 and 74, paragraphs 3	Regulation on Personal Protective Equipment (PPE)	Regulation no. 2016/425/EU	MTI	Serious delays
	is Chapter 3: Right of I	stablishment and Freedom to Provide Services			
3.3.	Bylaws and other reg				
3.3.1.	Article 51, 56, 58	AI on Criteria for Acquiring the Right to Exercise Regulated Profession	NA	MEST	Serious delays
3.4. Acqu	is Chapter 4: Free Mov	ement of Capital			
3.4.	Bylaws and other reg				
3.4.3.	Article 64	Regulation on Regulated Activity of Issuing Electronic Money	Directive 2009/110/EC of the European Parliament and of the Council of 16 September 2009 on the taking up, pursuit and prudential supervision of the business of electronic money institutions amending Directives 2005/60/EC and 2006/48/EC and repealing Directive 2000/46/EC (consolidated version CELEX:02009L0110 - 20180113)	СВК	Serious delays
3.9. Acqu	is Chapter 9: Financial				
3.9.	Framework legislation				
3.9.2.	Article 50, 96 and Annex 6	Amending the Law on compulsory motor liability insurance	Directive 2009/103/EC of the European Parliament and of the Council of 16 September 2009 relating to insurance against civil liability in respect of the use of motor vehicles, and the enforcement of the obligation to insure against such liability	CBK	Serious delays
3.9.	Bylaws and other reg				
3.9.6.	Article 50, 96 and Annex 6	Rule 18 on Pension Benefits - Applicable Supplementary Individual Pensions Programmes	Directive 2003/41/EC of the European Parliament and of the Council of 3 June 2003 on the activities and supervision of institutions for occupational retirement provision (consolidated version CELEX:02003L0041 - 20130620)	CBK	Implemented
3.10. Acq		ation Society and Media			
3.10.	Bylaws and other reg	ulatory acts			

3.10.6.	Article 109, 110 and	Regulation on Market Analyses (amended),	Directive No 2009/140/EC on better regulation and EC Recommendation	RAEPC	Serious
	111	adopted	2014/710/EU		delays
	uis Chapter 14: Transp				
3.14.	Bylaws and other reg		T =	T =	
3.14.6.	Article 113	Regulation laying down detailed rules for the operation of balloons (new by-law), adopted	Commission Regulation (EU) 2018/395 of 13 March 2018 laying down detailed rules for the operation of balloons pursuant to Regulation (EC) No 216/2008 of the European Parliament and of the Council	CAA	Serious delays
3.14.11.	Article 113	Regulation on Interoperability Technical Specifications for rolling stock — locomotives and passenger rolling stock' subsystem " (new bylaw), adopted	Commission Regulation (EU) No 1302/2014 of 18 November 2014 concerning a technical specification for interoperability relating to the 'rolling stock — locomotives and passenger rolling stock' subsystem of the rail system in the European Union	RRA	Implemented
3.20. Acq	uis Chapter 20: Enterp	rise and Industrial Policy			
3.20.	Framework legislation				
3.20.2.	Article 99 and 100	Law on Innovation and Entrepreneurship, adopted	Reference: Communication from the Commission on Investing in a smart, innovative and sustainable Industry(EU Industrial Policy Strategy), 13 September 2017	MEI	Serious delays
3.23 Acq	uis Chapter 23: Judiciai	ry and Fundamental Rights			
3.23.	Framework legislation	<u></u>			
3.23.	Fundamental Rights				
3.23.4.	Article 83	Draft-law on rights to services and benefits for persons with disabilities, drafted	NA	MLSW	Serious delays
3.23.	Bylaws and other reg	ulatory acts			
3.23.	Judicial System	•			
3.23.17.	Article 83	Regulation on lay judges, adopted	NA	KJC	Implemented
3.23.18.	Article 83	Regulation on Professional Associates, adopted	NA	KJC	Serious delays
3.23.	Fundamental rights				
3.23.24.	Articles 3 and 4	A.I. laying down on conditional and essential procedures for work permits for prisoners to work outside of the correctional institution and procedures for the work of prisoners outside the correctional facility, approved	NA	MoJ	Serious delays
3.23.25.	Articles 3 and 4	AI on the Program, Rights, Obligations and Benefits for Juveniles in the Correctional Education Centre, approved	NA	MoJ	Serious delays
3.24. Acq	uis Chapter 24: Justice,	Freedom and Security			
3.24.	Framework legislation				
3.24.	Fight against Organi	zed Crime and Police Cooperation			
3.24.1.	Article 91	Law on Cyber Security, adopted	Directive 2013/40/EU of the European Parliament and of the Council of 12 August 2013 on Attacks Against Information Systems and Replacing Council Framework Decision 2005/222/JHA	MIA	Serious delays
3.24.	International Legal (	Cooperation in Criminal and Civil Matters		•	
3.24.2.	Article 83	Amendment of the International Legal Cooperation in Criminal matters	Directive 2014/41 / EU of the European Parliament and of the Council of 3 April 2014 regarding the European Investigation Order in criminal matters.	MOJ	Serious delays
3.24.3.	Article 83	Law on International Legal Cooperation in Civil Matters	The Hague Convention on Choice of Court Agreement; Regulation (EU) No. 1215/2012 of the European Parliament and of the	MOJ	Serious delays

			Council of 12 December 2012 on recognition and enforcement of judgments in civil and commercial matters (amended));		
			Regulation (EU) No 606/2013 of the European Parliament and of		
			the Council of 12 June 2013 on mutual recognition of protection measures		
			in civil matters;		
			Regulation (EC) No. 4/2009 of 18 December 2008 on jurisdiction, applicable		
			law, recognition and enforcement of decisions and cooperation in matters relating to maintenance obligations;		
			Regulation (EU) No 650/2012 of the European Parliament and of the Council		
			of 4 July 2012 on jurisdiction, applicable law, recognition and enforcement of		
			decisions and acceptance and enforcement of authentic instruments in		
			matters of succession and on the creation of a European Certificate of		
			Succession;		
			Regulation (EU) 2015/848 of the European Parliament and of the Council of		
			20 May 2015 on insolvency proceedings;		
			Regulation (EC) No 1896/2006 of the European Parliament and of the Council of 12 December 2006 creating a European order for payment		
			procedure;		
			Regulation (EC) No 861/2007 of the European Parliament and of the Council		
			of 11 July 2007 establishing a European Small Claims Procedure;		
			Regulation (EC) No 805/2004 of the European Parliament and of		
			the Council of 21 April 2004 creating a European Enforcement Order		
			for uncontested claims;		
			Regulation (EU) No 655/2014 of the European Parliament and of		
			the Council of 15 May 2014 establishing a European Account Preservation Order procedure to facilitate cross-border debt recovery		
			in civil and commercial matters		
			Regulation (EU) No 1215/2012 of the European Parliament and of		
			the Council of 12 December 2012 on jurisdiction and		
			the recognition and enforcement of judgments in civil and commercial		
			matters;		
			Regulation (EC) No 1393/2007 of the European Parliament and of the		
			Council of 13 November 2007 on the service in the Member States of judicial		
			and extrajudicial documents in civil or commercial matters (service of documents), and repealing Council Regulation (EC) No 1348/2000;		
3.24.	Bylaws and other reg	l ulatory acts	documents), and repeating Council Regulation (EC) No 1340/2000,		
3.24.5.	Articles 85, 86, 87	Regulation GRK no.13/2017 on the	NA	MIA	Serious
	and 88	reintegration of repatriated persons,			delays
		amendment,			
	uis Chapter 27: Environ				
3.27.	Framework legislation				
3.27.4.	Articles 115, 116	Law on integrated prevention pollution control	Directive 2010/75/EU of the European Parliament and the Council	MESP	Serious
	and 117	(amendment)	on industrial emissions (the Industrial Emissions Directive or IED		delays
3.27.	Bylaws and other reg		C 'ID' (' 07/047/PPC (40 M 1 4007 (1 )	MECD	0 .
3.27.9.	Articles 115, 116 and 117	AI No.22/2015, for management of waste containing asbestos (amendment)	Council Directive 87/217/EEC of 19 March 1987 on the prevention and reduction of environmental pollution by asbestos	MESP	Serious delays
	anu 11/	comaning aspesios (amenament)	and reduction of environmental pollution by aspestos		uemys

			IMPLEMENTING MEASURE					
No.	SAA provisions	Objectives	Indicators Deadline	Responsible institutions	Progress status			
	K I: POLITICAL CRITI							
	ocracy and Rule of Lav							
1.1.2.	Public Administrati	-						
1.1.2.		Institutional reforms and capacity-building						
1.1.2.11.	Article 120	Advancement of minimum standards of public consultation in municipalities	Manual on minimum standards for public consultation, drafted;	MLGA	Implemented			
2. BLOCI	K II - ECONOMIC CR	ITERIA		•				
2.1. Exist	ence of a Functional M	larket Economy						
2.1.	Policy framework	•						
2.1.2	Articles 25, 43, 75,	Implementation of the Public Finance	Biannual (six-months) report for 2019, drafted	MOF	Implemented			
	93, 94, 96, 98, 106,	Management Reform Strategy (PFMRS 2016-						
	107, 121, 123 to be	2020)						
	implemented	,						
3. BLOCK		ARDS - APPROXIMATION OF KOSOVO'S LEGISLATION	NWITH EU ACOUIS		_			
	is Chapter 1: Free Mov							
3.1.	Policy framework							
3.1.2.	Article 80	Further evaluation of the national legislation with that of the EU in the area of free movement of goods	Analysis of national legislation covering certain product groups for the fulfilment of obligations under the Non-Harmonized Area (34-36 TFEU)	MTI	Serious delays			
3.2.	Institutional reforms	and capacity-building						
3.1.6.	Article 20, 80 and 74 item 3	Addressing the findings by the EA evaluation team	Review of the accreditation quality management system	MTI	Implemented			
3.3 Acqu		Establishment and Freedom to Provide Services						
3.3.	Policy framework	204221011101411411111111111111111111111						
3.3.1.	Articles 51, 56, 57, 58, 59 and 74	Preparations for establishing a one stop shop	Drafting and approval of the Action Plan for the establishment of a one sto shop	p MTI	Serious delays			
3.4 Acqu	is Chapter 4: Free Mov	zement of Canital	3100		ucings			
3.4. Acqu	Policy framework	rement of Capital						
3.4.4.	Article 64	Harmonization of Policies and Standards for	Payment Systems Policies and Standards, Harmonized	CBK	Implemented			
3.4.4.	Article 04	Payment System Supervision, in accordance with CPSS-IOSCO Principles, ECB Regulation on Payment Systems Supervision, and Retail Payment Systems Supervision Framework	1 ayınen Systems I oncies and Standards, Harmonized	CBR	<i>Ітри</i> етенией			
3.4.5.	Article 64	Manual on Payment System Oversight	Manual on Payment System Oversight based on the Regulation EU No. 795/2014, adopted	СВК	Implemented			
3.5. Acqu	is Chapter 5: Public Pr	ocurement	· · · · · · · · · · · · · · · · · · ·	<u> </u>				
3.5.								
3.5.1.	Article 79	Concept Document on Public Procurement Law, adopted	Adoption of the concept document on Public Procurement Law	MOF	Serious delays			
3.8. Acan	is Chapter 8: Competi							
3.8.	Policy framework							
3.8.	Competition							

3.8.4.	Article 74 and 75	Competition Policy 2019-2021	Competition Policy, adopted	KCA	Serious delays
3.15. Acq	uis Chapter 15: Energy	7			
3.15.	Enforcement				
3.15.5.	Article 114	Decommissioning of gasification, fertilizer and heat plant in location site of TPP Kosova A	Environmental and social impact assessment study prepared	MED	Serious delays
3.19. Acq	uis Chapter 19: Social	Policy and Employment			
3.19.	Policy framework				
3.19.1.	Article 82 and 106	Concept document on the advancement of legislation in the field of occupational safety and health	Concept document on the advancement of legislation in the area of occupational safety and health-adopted	MLSW	Serious delays
3.23. Acq	uis Chapter 23: Judicia	ary and Fundamental Rights			
3.23.	Policy framework				
3.23.	Fundamental Rights				
3.23.6.	Articles 3 and 4	Implementation of the Law and Strategy against Domestic Violence	Action Plan of Strategy against Domestic Violence, revised	MOJ	Serious delays
3.23.	Institutional reforms	and capacity-building		•	
3.23.	Judicial System				
3.23.11.	Article 83	Further enhancement of the performance of the private enforcement system	20 candidates for private enforcement agents, certified	MoJ	Serious delays
3.23.12.	Article 83	Further strengthen the performance of the judiciary in administrative matters, taxation and customs and free legal professions, resulting in a reduction of court backlog	31 notaries licensed	MoJ	Serious delays
3.23.14.	Article 83	Ensure enforcement of civil and criminal rulings and mechanisms for the implementation of laws and enforcement of court judgments	4 training for notaries and 5 training for private enforcement agents, held	MoJ	Serious delays
3.23.	Fundamental Rights				•
3.23.39.	Article 3 and 4	Dissemination of values and practices that promote gender equality, protection of rights, strengthening of the role and position of women and girls in society	Partial Gender Equality Index and Kosovo Gender Profile published	OPM	Serious delays

Annex 2: Overview on Implementation of NPISAA 2019: List of Measures Implemented Until the end of September, before the Deadlines Foreseen\*

		LEGISLATIV	TE MEASURES	
No.	SAA provisions	National acts to be harmonized	EU acquis acts to be transposed	Responsible institutions
	CII - ECONOMIC CRI			
	ence of a Functional M	<u> </u>		
2.1.1.	Bylaws and other reg		Lyv	
2.1.1.	Article 25, 43, 75,	AI on the Selection Criteria and Prioritization of Capital	NA	MoF
	93, 94, 96, 98, 106,	Projects, approved		
a DI OCI	107, 121, 123	AND ADDO ADDOVIMATION OF MOCOMOR LEGICLATIC	NIMATELLE ELL	
	is Chapter 6: Company	ANDARDS - APPROXIMATION OF KOSOVO'S LEGISLATIO	ON WITH THE EU ACQUIS	
3.6. Acqu	Bylaws and other reg			
3.6.3.	Article 51.	AI setting forth the requirements, conditions and procedures	Directive (EU) 2017/1132 of the European Parliament and of the Council of 14	MTI
3.0.3.	paragraphs 1, 2, 3	for the creation of the unique identification number	June 2017 relating to certain aspects of company law	IVIII
3.9 Acan	is Chapter 9: Financial		Julie 2017 Telating to certain aspects of company law	
3.9. Acqu	Bylaws and other reg			
3.9.8.	Article 50, 96 and	Regulation on Effective Interest Rate and Bank Disclosure	Directive 2008/48/EC of the European Parliament and of the Council of 23	CBK
5.7.0.	Annex 6	Requirements for Non-Bank Financial Institutions	April 2008 on credit agreements for consumers and repealing Council Directive	CDK
	7 HHCX 0	requirements for Front Burk I municial institutions	87/102/EEC (consolidated version CELEX:02008L0048-20180101).	
3.9.9.	Article 50, 96 and	Drafting of the regulation on the implementation of IFRS 9	Commission Regulation (EU) 2016/2067 of 22 November 2016 amending	CBK
0.7.7.	Annex 6	(Banks)	Regulation (EC) No 1126/2008 adopting certain international accounting	CDIC
	Thurst o	(Suite)	standards in accordance with Regulation (EC) No 1606/2002 of the European	
			Parliament and of the Council as regards International Financial Reporting	
			Standard 9.	
3.16. Acq	uis Chapter 16: Taxatio	on .		
3.16.	Framework legislatio	<u>n</u>		
3.16.2.	Article 39, 40, 70	Amendment of the draft-law on the treatment of legislation	Opinion of Mr Advocate General Mazák delivered on 23 February 2010	MoF
	and 105	on games of chance, adopted	National rules establishing a system of concessions for the operation of games	
			of chance in casinos - Concessions obtainable solely by public limited	
			companies established in national territory; Judgments in the Gambling	
			Division: https://ec.europa.eu/groëth/sectors/gambling/infringements-	
			<u>court-cases en</u>	
		al policy and coordination of structural instruments		
3.16.	Framework legislatio		<del>-</del>	
3.22.1.	Article 121, 122,	Draft-law on ratification of the "Financing Agreement for	NA	Assembly
	123, 124 and 125	IPA 2018 between Kosovo and European Union", adopted		
		ry and Fundamental Rights		
3.23.	Bylaws and other reg	ulatory acts		
3.23.	Judicial System		T	T ====
3.23.20.	Article 83	Regulation on lay judges, adopted	NA	KJC
3.23.21.	Article 83	Regulation on disciplinary procedure for prosecutors, adopted	NA	KPC
3.28. Acq		Health and Consumer Protection		
3.28.	Framework legislatio	<u></u>		

3.28.2.4.	Article 106	Draft-law on Psychotropic substances and Precursors,	Directive (EU) 2017/2103 of the European Parliament and of the Council of 15	МоН
3.26.2.4.	Afficie 100	adopted.	November 2017 amending Council Framework Decision 2004/757/JHA in	WIOTI
		adopted.	order to include new psychoactive substances in the definition of 'drug' and	
			repealing Council Decision 005/387/JHA.; Decision 2003/641/EC; Decision C	
		IMPI EMENTI	(2005) 1452; Decision C (2005) 1502 EU; NG MEASURES	
				Responsible
No.	SAA provisions	Objectives	Indicators Deadline	institutions
1. BLOCI	K I: POLITICAL CRITI	ERIA		
1.1. Dem	ocracy and Rule of Lav	V		
1.1.1. Cor	stitution, Parliament a	and Electoral System		
1.1.1.1.	Policy framework	-		
1.1.1.1	Article 120	Further improvement of the policy framework in the area of	Strategy on international inter-parliamentary cooperation, adopted	Assembly
İ		administration of the Assembly, with the purpose of		
		implementing the SAA provisions and the aligned legislation		
1.1.1.2	Article 120	Further improvement of the policy framework in the area of	Strategy on Communication and Public Relations, adopted	Assembly
İ		administration of the Assembly, with the purpose of		,
		implementing the SAA provisions and the aligned legislation		
2. BLOCI	K II - ECONOMIC CR	ITERIA		
2.1. Exist	ence of a Functional M	J		
2.1.1.	Institutional reforms	and capacity-building		
2.1.4.	Article 25, 43, 75,	Strengthening the capacities of the macroeconomic unit	Holding of 3 professional trainings at the workplace	MoF
	93, 94, 96, 98, 106,			
	107, 121, 123			
		ARDS - APPROXIMATION OF KOSOVO'S LEGISLATION WITH EU AC	QUIS	
3.8. Acqu	is Chapter 8: Competi			
3.8.	Institutional reforms	and capacity-building		
3.8.5.	Article 74 and 75	Strengthening of internal procedures and capacities at the	Recruitment of additional staff to KCA, as planned and budgeted	KCA
		Kosovo Competition Authority for conducting investigations		
	uis Chapter 15: Energy			
3.15.	Policy framework		<u></u>	
3.15.2.	Article 114	Facilitation of procedures for RES by implementing the One-	One-Stop-Shop for RES, functionalized	MED
		Stop-Shop Regulation		
	uis Chapter 18: Statisti			
3.18.		and capacity-building		T
3.18.2.	Article 95	Increase of administrative capacity	Ten (10) new positions, recruited	KAS
3.18.3.	Article 95	Preparations (Population, Households and Housing Census	Road Map 2019-2022, Activity Plan 2019-2022 and Population Census Budget	KAS
		2021)	2019-2021, prepared	
3.18.5.	Article 95	Development of R&D Statistics	R&D statistics included in the structural enterprise survey (on an annual basis)	KAS
		ry and Fundamental Rights		
3.23.		and capacity-building		
3.23.	Fight against Corrup			
3.23.21.	Article 83 and 91	Increasing the capacity of newly appointed prosecutors in fighting corruption	10 newly appointed prosecutors, who are pursuing initial training, trained	AoJ
3.23.	<u>Enforcement</u>			

3.23.	Judicial System			
3.23.26.	Article 83	More efficient administration of the prosecutorial system and strengthening of the administration	Report of the State Prosecutor Office, published	KPC
3.24. Acq		e, Freedom and Security		
3.24	Policy framework			
3.24.	Migration			
3.24.6	Article 85, 86, 87 and 88	Further improving the policy framework in the area of migration with the purpose of implementing the SAA provisions and approximated legislation	Response plan for the management of potential migrant flux, updated	MIA
3.24.	International Legal	Cooperation in Criminal and Civil Matters		•
3.24.12.	Article 83	Intensification of international legal cooperation	Agreement for the Transfer of Sentenced Persons between the Republic of Kosovo and Italy, signed	MoJ
3.24	Institutional reform	s and capacity-building		
3.24.	Border Managemer			
3.24.13.	Article 85	Continuing institutional reforms and institutional capacity building in the area of border management for the purpose of implementing the provisions of the SAA and approximated legislation	Integrated data application at the National Border Management Centre, functionalized	MIA
3.24.14.	Article 85	Continuing institutional reforms and institutional capacity building in the area of border management for the purpose of implementing the provisions of the SAA and approximated legislation	Common border crossing points in Mutivoda and Vermica, constructed	MIA
3.24.	Asylum	•		
3.24.24.	Article 85	Continuing institutional reforms and institutional capacity building in the area of border management for the purpose of implementing the provisions of the SAA and approximated legislation	Two (2) trainings for officials responsible for returning illegal migrants to their country of origin in accordance with EU standards and practices	MIA
3.24.	Fight Against Orga	nized Crime and Police Cooperation		•
3.24.33.	Article 91	Continuation of institutional reforms and institutional capacity building in the area of the fight against organized crime and police cooperation with the aim to	Laboratory re -accreditation, completed	MIA
3.24.	Fight Against Terro			•
3.24.36.	Article 92	Strengthening Kosovo's structures in preventing and eliminating terrorist acts and their financing	Process of recruiting three officers at the Division for Prevention and Reintegration of Radicalized Persons, completed	MIA
		gn, Security and Defence Policy		
3.31.	Policy framework			T
3.31.2.	Article 3 and 12	Further improvement of the policy framework in the area of civil democratic oversight of the Armed Forces	National Security Strategy, adopted	OPM

<sup>\*</sup>All these measures were planned to be implemented until the end of the fourth quarter.